

Development Plan Authority Monitoring Report 2012/2013



Planning Policy Team, Residents Services

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HILLINGDON
LONDON



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CONTENTS

INTRODUCTION	1
Hillingdon Local Plan - background.....	1
National Planning Policy Context.....	2
2. LOCAL PLANNING IN HILLINGDON	4
Introduction.....	4
Progress on Hillingdon's Local Development Documents	4
Statement of Community Involvement.....	4
Core Strategy DPD	4
Proposals Map and Site Allocations DPD.....	4
Heathrow Area DPD.....	4
West London Waste Plan.....	6
Supplementary Planning Documents (SPDs)	6
Hillingdon Sustainable Design and Construction	6
Hillingdon Biodiversity Action Plan.....	7
Hillingdon Design and Accessibility Statement (HDAS)	7
Noise	7
Live-Work	7
RAF West Drayton/ Porters Way Planning Brief (Phase 1)	7
Affordable Housing SPD	8
Planning Obligations SPD.....	8
RAF Uxbridge Planning Brief	8
Former National Air Traffic Services (NATS) site, Porters Way, West Drayton SPD (Phase 2) ..	9
Sustainability Appraisal of Local Development Documents.....	9
Proposed Changes to the Local Development Scheme	9
3. HILLINGDON'S PROFILE	12
4. OBJECTIVES, INDICATORS, TARGETS	22
5. DATA SETS	36
Progress of Indicators against Targets	36
Business Development and Town Centres.....	37
Housing	41
Health and Education.....	49
Transport and Access	50
Environmental Quality	51
Minerals.....	57
Waste	57
6. DELIVERY OF DEVELOPMENT OBJECTIVES	60
Policy Assessment.....	60
List of Abbreviations	77
Appendix 1	78
List of Local Development Framework Core Output Indicators Update 2/2008	78
APPENDIX 2 - Detailed Housing Trajectory (As at 31st March 2013)	79
APPENDIX 3 - Detailed Housing Trajectory 2004 to 2026	80

List of Tables

- Table 1: Local Development Scheme Key Milestones Chart (position as at March 2013)
Table 2: London Borough of Hillingdon Population Projections 2001-2021
Table 3: London Borough of Hillingdon Midyear Population Estimates
Table 4: London Borough of Hillingdon Household Projections 2001-2031
Table 5: Number of Jobs Held by Employees
Table 6: Hillingdon Crime Statistics 2004-2012
Table 7: Objectives, Indicators, Targets
Table 8: Amount of floorspace developed for employment by type
Table 9: Amount of completed retail, office, and leisure development 2012/13
Table 10: Amount of completed retail, office, and leisure development 2011/12
Table 11: Housing Completions by Year
Table 12: BV106 Percentage of new homes built on previously developed land
Table 13: Affordable Housing Completions 2012/13
Table 14: BV64 The number of private sector vacant dwellings that are returned into occupation or demolished during 2012/13 as a direct result of action by the local authority.
Table 15: Private and Affordable Units Completed during 2012/13
Table 16: Percentage of different size units completed 2004/05 - 2012/13
Table 17: Housing Densities 2004 - 2013
Table 18: Non-housing D1 floorspace statistics for 2012/13
Table 19: BV178 Percentage of total lengths of footpath and other rights of way that were easy to use by members of the public 2004 - 2013
Table 20: Number of SINC Sites
Table 21: BV63 The average SAP rating of local authority owned dwellings 2004 - 2013
Table 22: Amount of eligible open spaces with Green Flag Awards
Table 23: Percentage of conservation areas in the local authority area with an up-to-date character appraisal (BV219b) 2004 – 2013
Table 24: Number of listed buildings at risk
Table 25: Percentage of household waste recycled : Source BV82a (i)
Table 26: Tonnage of household waste recycled: Source BV82a (ii)
Table 27: Percentage of household waste composted: Source BV82b (i)
Table 28: Tonnage of household waste composted: Source BV82b (ii)
Table 29: Measurement of water quality in the borough

List of Figures

- Figure 1. Location of London Borough of Hillingdon
Figure 2. Interim 2011-based Sub-national Population Projections
Figure 3. Hillingdon's Population
Figure 4. Population Change (Percentage)
Figure 5. Number of Jobs Held by Employees 1995 – 2008
Figure 6. Hillingdon Neighbourhood Deprivation in Relation to the whole of England, IMD 2010
Figure 7. Hillingdon's Crime Statistics
Figure 8. Average House Prices in Hillingdon
Figure 9. Average House Price Comparison Table
Figure 10. Hillingdon's Housing Trajectory
Figure 11. Monitor – Number of Dwellings Above or Below Cumulative Target
Figure 12. Housing Density Distribution in Hillingdon 2012/13
Figure 13. Long-term annual mean NO2 concentration in and around Hillingdon
Figure 14. Total Municipal Waste Arising 1996 - 2013
Figure 15. Municipal Waste Managed by Management Type 2012/13

Appendix 1 – List of Core Output Indicators Update 2/2008

Appendix 2 – Detailed Housing Trajectory

Appendix 3 – Detailed Housing Trajectory 2004 to 2026

INTRODUCTION

- 1.1 Every local planning authority in England has a responsibility to produce an annual report that presents an analysis of planning policy performance and effects, to assess whether objectives and policies are being achieved, as well as providing a review of local plan production. Monitoring is essential to understand what factors are affecting local land use needs now and what may happen in the future. As the delivery of sustainable development and sustainable communities is a key focus of planning, monitoring provides a check on whether those aims are being achieved. Monitoring will also enable us to identify the need to review policies and respond more quickly to changing priorities and circumstances.
- 1.2 Section 35 of the Planning and Compulsory Purchase Act 2004 originally made it a requirement for every local planning authority to prepare an Annual Monitoring Report containing information on the preparation of local plan documents and the extent to which local planning policies are being achieved. This was then superseded by a requirement for a local authority to produce an annual Authority Monitoring Report (AMR) by Section 113 of the Localism Act, 2011. It is for each Council to decide what to include in its monitoring reports while ensuring that they are prepared in accordance with relevant UK and EU legislation.

Hillingdon Local Plan - background

- 1.3 This is the second “Authority Monitoring Report” (AMR) to be produced by the London Borough of Hillingdon since the Localism Act 2011 came into effect. It follows on from the series of eight previous Reports published by the Council to monitor the performance of the Local Plan. Each report is prepared and published in December and covers the previous financial year. The previous Annual Monitoring Report covered the period from 1st April 2011 to 31 March 2012 and this Report now covers the period 1st April 2012 to 31st March 2013. During that year the Council was still taking forward the Core Strategy as a first component of its Local Development Framework when the National Planning Framework was introduced by the Government together with the Local Plan system. Consequently, the monitoring information provided in this current Report follows on directly from that in the series of previous Annual Monitoring Reports.
- 1.4 The Hillingdon Local Plan Part 1 Strategic Policies were formally adopted as policy by the Council on 8th November, 2012. At the time of writing this Report the Council is working to produce a set of detailed policies and proposals as quickly as possible which will form Part 2 of the Local Plan.
- 1.5 Once the full Local Plan is adopted, future Reports will be revised to take into account the different monitoring requirements of the full Plan.
- 1.6 Hillingdon's AMR contains information on the implementation of the Local Development Scheme (LDS) and the extent to which local policies and targets in the

Unitary Development Plan Saved Policies 2007 and the Hillingdon Local Plan are being achieved. It also includes the borough's housing trajectory, demonstrating the borough has a sufficient supply of ready to develop housing sites to deliver both the housing supply requirement for the next five-year period and over a 15-year period to meet London Plan housing requirements.

1.7 Notably, the introduction of the Town and Country Planning (Local Planning) (England) Regulations in April 2012 requires that future AMRs should carry details of:

- (a) any neighbourhood development orders or neighbourhood development plans in their area, and
- (b) information on the Community Infrastructure Levy.

At the time this Report was written:

- (a) there were no neighbourhood development orders or neighbourhood development plans in the borough; and
- (b) an examination on the Council's proposed Charging Schedule for the introduction of a Community Infrastructure Levy in Hillingdon had been held on 1st and 2nd October, 2013 and the Council was awaiting receipt of the subsequent Examiner's report.

National Planning Policy Context

1.8 Local authorities were required by the Local Government Act, 1985 to prepare Unitary Development Plans (UDPs). These were to contain policies and proposals to regulate the local development and use of land in the public interest. Hillingdon's UDP was formally adopted on the 30th September 1998. In 2004 the Government introduced a new development plan system to replace UDPs – Local Development Frameworks (LDFs) were to comprise a series of local development documents (LDDs), both statutory and non-statutory, that set out an authority's policies and spatial strategy for meeting the economic, environmental and social aims and aspirations of their existing and future communities.

1.9 Until their LDF was adopted, policies from planning authorities' Unitary Development Plans (UDPs) were 'Saved' for Development Control purposes, i.e. for assessing planning applications. Initially the Government envisaged that by September 2007 all local planning authorities would have an adopted LDF and Unitary Development Plans would be obsolete. It was therefore built into the new planning legislation in 2004 that all UDPs would expire in September 2007. However, by September 2006 it became apparent that the majority of planning authorities would not have an adopted LDF in place by September 2007 and would therefore still need the policies in their existing development plans in place. Consequently, the Government made provision for authorities to 'Save' their UDP policies for use until their LDF was adopted. From 27th September 2007, the Hillingdon 'UDP Saved Policies September 2007' together with the London Plan were then used for the determination of planning applications.

- 1.10 The National Planning Policy Framework (NPPF) published by the Government in March 2012 replaced the 2004 system of Local Development Frameworks, which comprised a suite of planning documents, with single Local Plans. This was part of a series of initiatives being taken to improve the UK's planning system, aimed at strengthening local decision making. A set of core planning principles in the NPPF emphasised that the planning system is still "plan led". The Local Plan gives a spatial and land use expression to Council strategies such as the Sustainable Community Strategy and those covering transport, economic development, housing and green spaces. It sets out the strategic land use priorities for the borough with policies to deliver homes and jobs, commercial development, infrastructure and other local facilities and on the conservation and enhancement of the natural and built environment.

2. LOCAL PLANNING IN HILLINGDON

Introduction

- 2.1 Hillingdon's first Local Development Scheme was approved by the then Government Office for London in March 2005. The Local Development Scheme establishes the content and timetable for the delivery of the Local Development Framework.
- 2.2 This section reviews the milestones in the Council's Local Development Scheme (LDS), which was adopted in March 2005 and sets out the position at March 2013.
- 2.3 The two main types of planning documents covered in the existing LDS are Development Plan Documents (DPDs) which set out our planning policies and proposals and Supplementary Planning Documents (SPDs) which expand on these policies and give detailed local standards which will be applied by the Council.

Progress on Hillingdon's Local Development Documents

- 2.4 Each proposed DPD and SPD is listed below with a brief review of the progress of each against the LDS milestones.

Statement of Community Involvement

- 2.5 A Statement of Community Involvement (SCI) has been produced by Hillingdon to explain to the public how they will be involved in the preparation of DPDs and SPDs. It sets out the standards to be met by the authority in terms of community involvement.
- 2.6 Following its Pre-submission consultations under regulation 25 and 26 of the Town and Country Planning Regulations 2004 (Local Development - England) in 2004, the SCI Submission Stage took place during the period covering 12 October 2005 to 23 November 2005. The Planning Inspectorate, in their Inspector's Binding Report received on 25 August 2006, declared Hillingdon's Statement of Community Involvement a 'sound Local Development Framework document' and recommended its adoption. Subsequently, the SCI was adopted in November 2006.

Core Strategy DPD

Proposals Map and Site Allocations DPD

Heathrow Area DPD

- 2.7 Work on the above documents began in August 2005 with the preferred options public consultation in October-November 2005. These documents were approved by the full Council on 16th March 2006 for formal submission to the Secretary of State in August 2006.

- 2.8 Revised guidance on the preparation of a Core Strategy issued by the Department for Communities and Local Government (DCLG) in August 2006, necessitated revisions to the draft Core Strategy: Preferred Options document. These revisions were approved for consultation purposes by Cabinet on 12th December 2006. The changes to the Core Strategy: Preferred Options required a review of the timetable for formal submission of the DPDs. The Draft Health and Education Area Action Plan was withdrawn as a DPD following a Cabinet decision on 12th December 2006. Key background data, policy intentions and all of the site specific proposals would be integrated into the Revised Core Strategy: Preferred Options and the Site Allocations DPD. The revised LDS issued in December 2006 reflected this change.
- 2.9 The Draft Health and Education Area Action Plan was withdrawn as a Development Plan Document following a Cabinet decision on 12th December 2006. Key background data, policy intentions and all of the site specific proposals were integrated into the revised Core Strategy.
- 2.10 The Revised Core Strategy preferred options consultation took place between 7 February and 26 March 2007. The response to the consultation was reported to the Council's Cabinet in April 2007. Following discussions with Government Office for London, an Addendum to the Revised Core Strategy was reported to the Council's Cabinet and approved for consultation purposes in July 2007.
- 2.11 Changes to national planning policy guidance (Planning Policy Statement 12) in June 2008 necessitated further revisions to Hillingdon's LDS. In addition, the Government Office for London at the time requested that the Core Strategy be revised to take account of further expansion at Heathrow. The main changes to the LDS included the preparation of a specific DPD for the Heathrow area and that the Southern Hillingdon Area Action Plan and Uxbridge Area Action Plan were to be integrated into the Core Strategy which would include strategic development sites. A revised LDS was approved by the Council's Cabinet in December 2008. The GLA approved the LDS in April 2009.
- 2.12 In 2009, the then Government announced its support for a 3rd Runway at Heathrow. The implications of a 3rd Runway prompted further revisions to the Core Strategy. However, in May 2010, the current Government decided not to go ahead with the Third Runway. This again necessitated a revision to the Core Strategy and public consultation on that draft version took place during June/July 2010. Following analysis of the results of that consultation a Pre-Submission version was prepared for consultation during February/March 2011. and the document was submitted for formal examination by the Secretary of State on 31 October, 2011. A subsequent public inquiry ("Examination in Public") into the policies and proposals of the Core Strategy opened during March and concluded in May, 2012.
- 2.13 The introduction of the National Planning Policy Framework during the Examination in Public led to the Council proposing there that the Core Strategy should be taken forward as Part 1 of a Hillingdon Local Plan. It was subsequently adopted as Part 1 in November, 2012.

- 2.14 Part 2 of the Local Plan is now being prepared; it will comprise a Policies Map, Development Management Policies, Site Allocations and Designations. Work on a Heathrow Area Plan will depend upon further progress firstly being made by the Mayor of London on a Heathrow Opportunity Area Planning Framework.

West London Waste Plan

- 2.15 During 2007/08 an officer Steering Group representing the London Boroughs of Brent, Ealing, Harrow, Hillingdon, Hounslow and Richmond upon Thames was formed to progress the West London Waste Plan, a joint Development Plan Document. Consultants were appointed and the project commenced on the 9th April 2008. An Issues and Options consultation was completed in January 2009. Consultation on a draft Proposed Sites and Policies document took place in February/March 2011.
- 2.16 The Plan was then expected to be submitted for formal examination in Autumn 2011. This had to be rescheduled following publication of the 2011 London Plan and the 2012 National Planning Policy Framework and the consequent need to review and redraft the Plan in order to meet the requirements of them both.

(NB: A decision at an Examination in Public on the North London Waste Plan, concerning the “duty to co-operate” introduced under the Localism Act 2011, had national implications for plan making and required further work being undertaken on the draft Plan. The expected submission date is now summer, 2014.)

Supplementary Planning Documents (SPDs)

Hillingdon Sustainable Design and Construction

- 2.17 The GLA draft Supplementary Planning Guidance on Sustainable Design and Construction (which was published for consultation in March 2005) was adopted by Hillingdon Council Members as an interim Best Practice guide in July 2005. The final guidance was issued by the GLA in September 2006 and the borough agreed to ensure its use in assessing planning applications as it is part of the Mayor's London Plan implementation tools.
- 2.18 This SPG provides a consistent set of guidelines across London. It is a clear and useful guide which is considered adequate to meet the needs of the Borough and it does not intend to produce further guidance of its own. The Mayor has reviewed this SPG to be consistent with the 2011 London Plan (a consultation draft was published by the Mayor of London in July 2013). This revised SPG will be reviewed when appropriate to determine its suitability for use in the Borough. It is likely to be used by the Borough in the same way as the September 2006 version.

Hillingdon Biodiversity Action Plan

- 2.19 The Cabinet approved a draft Hillingdon Biodiversity Action Plan for consultation in July 2004. Public consultation on the document took place during February and March 2005. The document was scheduled for adoption in July 2005. Following completion of the final document, the Action Plan was approved in July 2005. It was not formally adopted or published. Because of this, the Action Plan was re-examined by the Hillingdon Biodiversity Partnership in the final quarter of 2006, and updated. There were no significant changes. At Hillingdon's Cabinet on 12th December 2006, approval was given for the final version; adoption and publication of the Action Plan followed in January 2007. A completed version of the document can be obtained on request from the Council's Sustainability Officer.

Hillingdon Design and Accessibility Statement (HDAS)

- 2.20 Approval to consult on the Hillingdon Design and Accessibility Statement (HDAS) was given in May and June 2005. The HDAS comprises six documents providing advice on six separate topics, five of which were approved for adoption by Cabinet on 20th December 2005. At the same meeting Cabinet also considered the sixth topic, the draft Public Realm document for consultation. Residential Extensions, Residential Layouts, Accessible Hillingdon, Transport Interchanges, and Shopfronts were adopted and published on 31st July 2006.
- 2.21 As part of the preparation of the Development Management Policies, the guidance contained within the HDAS supplementary planning documents, including the Draft Public Realm document will be reviewed to ensure that they reflect the emerging policies.

Noise

- 2.22 The Noise SPD was approved by Cabinet in May 2005 for public consultation; this took place in August/September 2005 and the SPD was subsequently formally adopted on 24th May 2006. A revised Noise SPD is now in preparation in conjunction with two other boroughs, LB Hounslow and RB Richmond upon Thames. Public consultation on the draft is expected to take place during 2014.

Live-Work

- 2.23 The Live-Work SPD was also approved by Cabinet in May 2005 and public consultation took place in August/September 2005. This document was formally adopted on 24th May 2006.

RAF West Drayton/ Porters Way Planning Brief (Phase 1)

- 2.24 Work on the Planning Brief commenced in June 2006 and adoption was scheduled for December 2006. Public consultation on the Brief took place in October/November 2005. The final document was adopted by the Central and South Planning Committee at its meeting on 22nd December 2005. The

proposed scheme was the subject of a planning inquiry in January 2006. To assist in the background work for the inquiry, the Council brought forward the planning brief to ensure that any development scheme for the site provided a comprehensive development proposal which considered the site in its entirety and ensured the delivery of strategic objectives in the South of the borough.

- 2.25 The SPD provides guidance for achieving a sustainable mixed-use community for the future land use and development of a site at Porters Way, West Drayton. The site comprises the former RAF West Drayton, the National Air Traffic Services site and a local parade of shops and flats at Mulberry Parade. Development on this site has since commenced and will contain 574 residential units when finally completed.

Affordable Housing SPD

- 2.26 The Affordable Housing SPD was adopted on 24th May 2006. Whilst a revision to the SPD was scheduled to take place during 2009, it has been agreed, that where possible, the revised content will be incorporated into emerging development plan documents (DPDs). The decision as to whether a separate Affordable Housing SPD is required will be taken once the content of Part 2 of the Hillingdon Local Plan has been agreed and adopted.

Planning Obligations SPD

- 2.27 The London Borough of Hillingdon Planning Obligations Supplementary Planning Document was formally adopted by the Council at a Cabinet meeting on 15th July 2008.
- 2.28 Following a review of Chapter 4 'Education Facilities' of the adopted SPD which contained child-yield statistics based on 2001 Census data, it became apparent that, with increased fertility rates and a significant upturn in births, there are more children on average in each dwelling than there were in 2001. The Council proposed revisions to Chapter 4 to take account of the increase in child yields, to ensure that the scale of contributions sought from planning obligations for educational facilities from new development was appropriate. These revisions were contained within the 'Draft Revised Chapter 4 'Education Facilities' Planning Obligations SPD June 2010' which was subject to public consultation during June/ July 2010 and granted formal approval for adoption by the Council's Cabinet on 23 September 2010.

RAF Uxbridge Planning Brief

- 2.29 A SPD has been developed to guide the future development of RAF Uxbridge. The Council consulted widely for ideas to develop the SPD in September-October 2007 and again formally consulted on the draft SPD in September-October 2008. Following the positive response to the document through consultation, the SPD was adopted by the Council in January 2009. Planning permission was granted for the comprehensive redevelopment of RAF Uxbridge in January 2012 for residential-led mixed use development including

up to 1,340 dwellings and up to 15,360 square metres of commercial floorspace.

Former National Air Traffic Services (NATS) site, Porters Way, West Drayton SPD (Phase 2)

- 2.30 The Council consulted on a revised draft SPD for the former NATS site in the summer of 2009. The supplementary planning document was subsequently adopted by Cabinet on 24 September 2009. Planning permission was granted in October 2010 for the demolition of all buildings and development of 773 dwellings, plus a care home, health centre and community facilities.

Sustainability Appraisal of Local Development Documents

- 2.31 The documents listed below have undergone a Sustainability Appraisal and therefore have sustainability reports that were made available during the consultation period for each document:

- Hillingdon Local Plan Part 1
- West London Waste Plan
- Affordable Housing SPD
- Porters Way Planning Brief SPD
- Air Quality SPD

- 2.32 Sustainability Appraisal reports will be produced as a parallel and continuing process accompanying Local Plan documents' preparation. and follow the targets and milestones of these documents.

Proposed Changes to the Local Development Scheme

- 2.33 Proposed revisions to the 2005 approved Local Development Scheme were submitted to the Government Office for London in late March 2007 as required by regulations, but progress was halted due to the emerging Planning Bill. Significant changes in the planning system during 2007 required a revision to be made to Hillingdon's LDS putting formal approval of the LDS on hold.
- 2.34 A revised LDS was approved by the Council in March 2008 to meet the Government's updated 31 March 2008 deadline. This document was submitted to the Government Office. However in June of the same year, a revision to national guidance (Planning Policy Statement 12) was published which included a number of key changes. Following a meeting with officers from the Government Office for London (GOL) and subsequent discussions, further redrafting was undertaken and a revised LDS was approved by the Council's Cabinet in December 2008, and endorsed by the Government Office for London and the Mayor of London in April 2009.
- 2.34 With the publication of the National Planning Policy Framework at the end of March 2012 the timetable for preparation of the Local Plan documents requires adjustment and the LDS will be revised accordingly during 2014. The timetable

for SPDs is no longer a requirement, and as such it has been removed from the revised LDS Key Milestones Chart at Table 1 below.

**Table 1: Local Development Scheme Key Milestones Chart
(position as at March 2013)**

LDS Milestones (completed stages shown in ordinary type – *further stages originally programmed shown in italics*)

	(Former Core Strategy) Part 1 of Local Plan	Development Management Policies	Policies Map	Site Allocations	Joint West London Waste Plan	Heathrow Area
Commencement of Preparation	August 2005	August 2005		August 2005	April 2008	
Preferred Options 1	October-November 2005	October-November 2005		October-November 2005	February-March 2009 (Issues & Options)	
Revised Preferred Options 2	February-March 2007	February-March 2007		February-March 2007		
Consultation Draft / Regulation 18 Consultation	June-July 2010		<i>March-April 2013</i>	March-April 2013	February-March 2011 (Proposed Sites & Policies)	
Pre-Submission Regulation 19 Consultation	February-March 2011	<i>March-April 2014</i>	<i>March-April 2014</i>	<i>March-April 2014</i>	<i>February-March 2014</i>	
Submission to Secretary of State	October 2011	<i>September 2014</i>	<i>September 2014</i>	<i>September 2014</i>	<i>July 2014</i>	
Pre-Examination Meeting	January 2012	<i>November 2014</i>	<i>November 2014</i>	<i>November 2014</i>	<i>September 2014</i>	
Public Examination	March 2012	<i>December 2014</i>	<i>December 2014</i>	<i>December 2014</i>	<i>November 2014</i>	
Estimated Date of Adoption	November 2012	<i>June 2015</i>	<i>June 2015</i>	<i>June 2015</i>	<i>April 2015</i>	

3. HILLINGDON'S PROFILE

3.1 This section looks at the overview of the London Borough of Hillingdon's structure by providing a context of the boroughs current demographic, location and socio-economic circumstances.

Overview of the London Borough of Hillingdon

3.2 Hillingdon is a vibrant outer-London borough with a character all of its own. It is home to around 281,800 people and represents a very diverse population¹. Hillingdon is the second largest borough in London covering forty-two square miles and it is part of the West London sub region. The West London sub-region comprises the six boroughs of Brent, Ealing, Hammersmith & Fulham, Harrow, Hillingdon, and Hounslow and has a population of 1.618 million².

Figure 1: Location of London Borough of Hillingdon



Traversed by branches of the Grand Union Canal, the M4, A4020, A40 and the Great Western Railway, Hillingdon has always been a transport hub. It is also home to Heathrow Airport, the world's busiest international airport in terms of international passenger volumes, currently handling around 69.98 million passengers each year³. The continued growth of Heathrow Airport has proved to be one of the key economic

¹ Total population 2012 (www.nomisweb.co.uk)

² Total population 2012 (www.nomisweb.co.uk)

³ Heathrow Official Site (Facts and figures 2012) (<http://www.heathrowairport.com/about-us/facts-and-figures>).

drivers for London and the UK economy and with the opening of Terminal 5 in March 2008 this role is expected to continue⁴.

Population (Contextual Indicator)

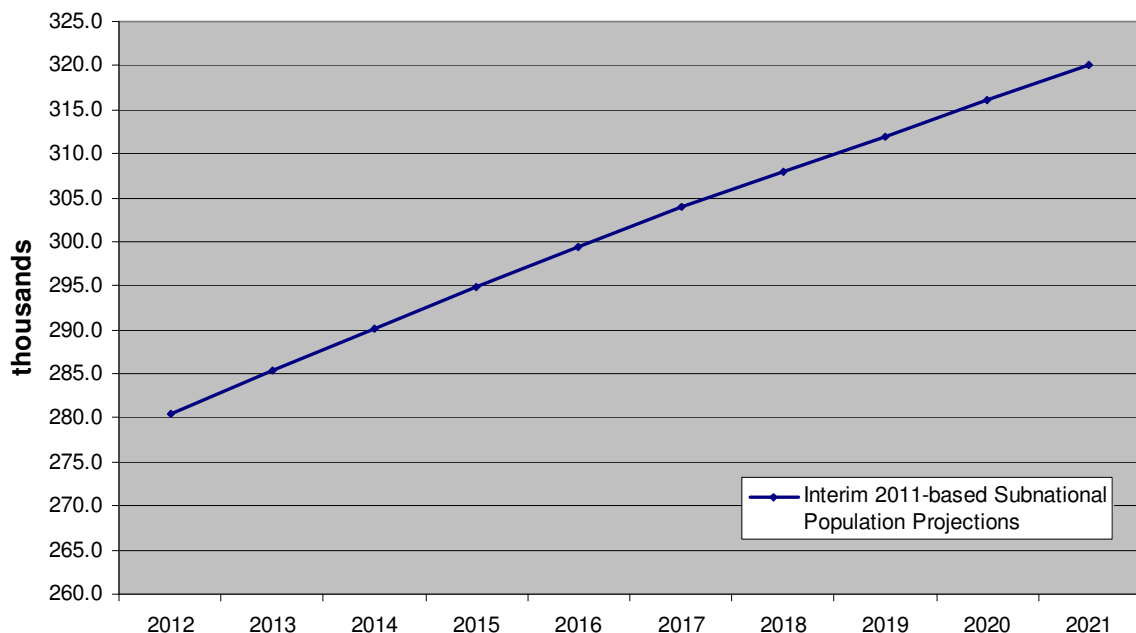
3.3 The Office for National Statistics (ONS) 2012 population estimates have shown a steady increase in Hillingdon's population since 2005. According to the estimates Hillingdon's population has increased from 248,000 to 281,800 (composing of 140,100 males and 141,700 females) over the last 10 years, an increase by 12% - a 2.2% increase on the 2011 population of 275,500 spread between 100,214⁵ households. During the same period, Greater London's population has increased by 11.3% from 7,368,900 in 2002 to 8,308,400 in 2012. However, ONS's Interim 2011-based Subnational Population Projections released on 28 September 2012 indicate a continuous increase in Hillingdon's population until 2021. Based on these projections it is estimated that Hillingdon's population will reach 285,286 by 2013 and 320,068 by 2021.

Table 2: London Borough of Hillingdon Population Projections 2012-2021

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Population	280,422	285,286	290,082	294,789	299,354	303,735	307,993	312,125	316,148	320,068

Source: Subnational Population Projections, Interim 2011-based (Office of National Statistics) (www.ons.gov.uk/ons/publications/re-reference-tables.html?edition=tcm%3A77-274527)

Figure 2: Interim 2011-based Sub-national Population Projections



Source: National Statistics www.statistics.gov.uk/snpp

⁴ BAA Heathrow, Oct 2010

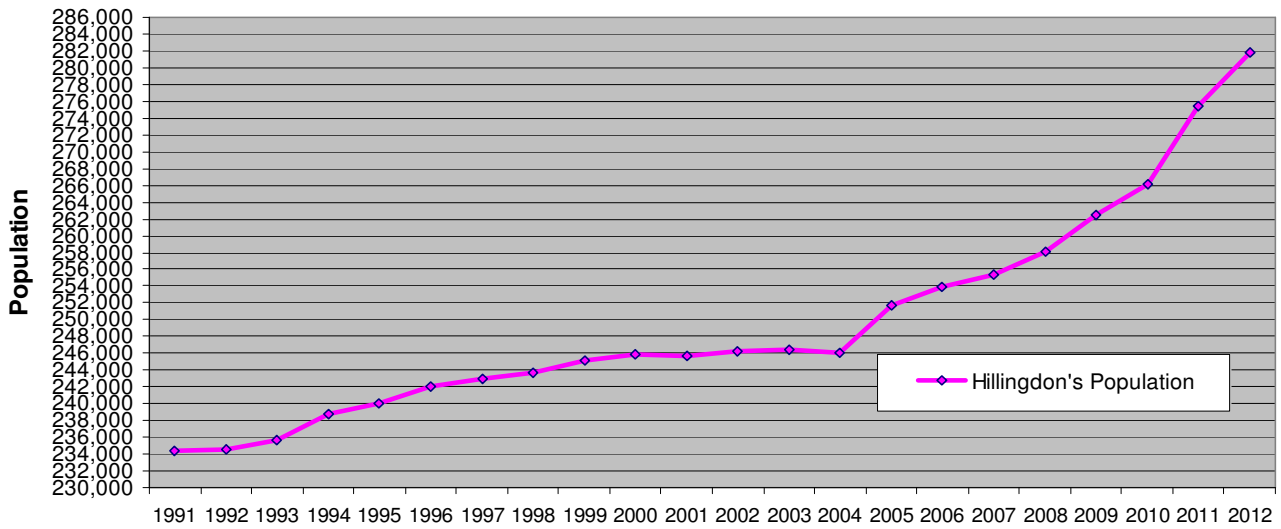
⁵ ONS -2011 Census: Household composition - Households, local authorities in England and Wales

Table 3: London Borough of Hillingdon Midyear Population Estimates

Year	Hillingdon	London	GB
1981	233,600	6,805,000	54,814,500
1985	232,600	6,767,000	54,988,600
1990	236,000	6,798,800	55,641,900
1995	240,100	6,913,100	56,375,700
2000	245,900	7,236,700	57,203,100
2005	251,700	7,484,900	58,511,000
2010	266,100	7,825,200	60,462,600
2011	275,500	8,204,400	61,425,700
2012	281,800	8,304,400	61,881,400

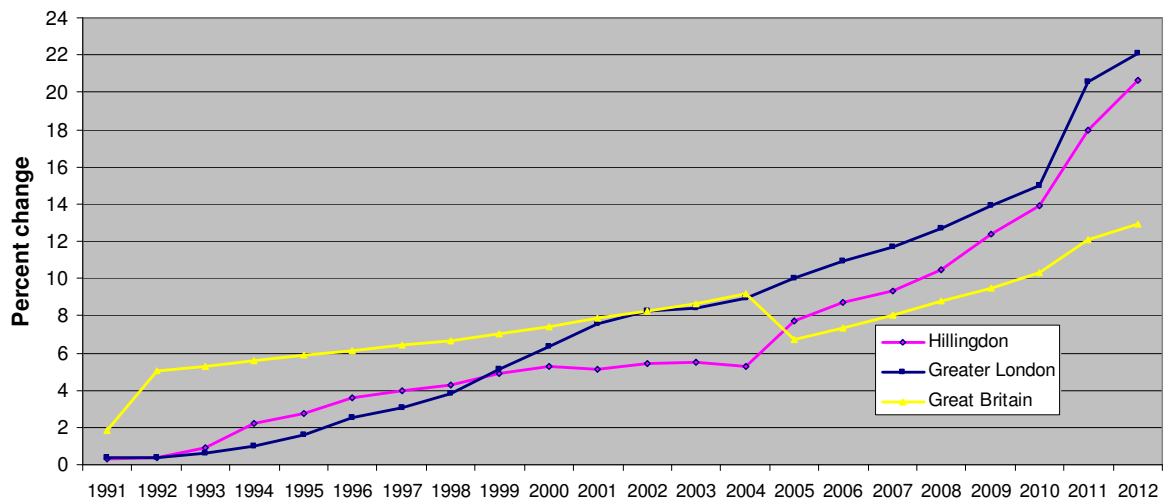
Source: Midyear Population Estimates (2012) (www.nomisweb.co.uk)

Figure 3: Hillingdon's Population



Source: Midyear Population Estimates (2012) (www.nomisweb.co.uk/reports)

Figure 4: Hillingdon's Population Change (%)



Source: Midyear population estimates (2012) (www.nomisweb.co.uk/reports)

	2001	2011	2013	2016	2021	2026	2031	2041
Number of Households	96,800	201,01	102,7	105,3	107,7	110,7	112,9	117,4

Source: GLA Population Projections 2012 Round using SHLAA, December 2012

- 3.4 Hillingdon has a relatively young population with around 38% of Hillingdon's population under 30 years of age and 18% under 15 years of age (Subnational population projections for England, September 2012). The Greater London Authority (GLA) 2012 Round Ethnic Group Projections - SHLAA Interim estimates that in 2012, ethnic minorities in Hillingdon account for 41% of the population, a 20% increase from 21% reported in the 2001 census. Of that 41%; Asians account for 26%, Black British 9.2% and Chinese and other, 5.2%. Hillingdon is expected to become more diverse, with greater diversity in the younger age groups where the ethnic minorities in this age group are expected to increase to 46.2% by 2016 (GLA 2012 Round Ethnic Group Projections - SHLAA Interim)
- 3.5 **Population density** in Hillingdon reflects its geographical location as an outer London borough. Hillingdon has a density of 2,493 people per km², whilst London as a whole has a density of 5,285 people per km² and the national average is 254 people per km². Hillingdon's lower density ratio can be attributed to large amount of open space and green belt designations in the borough. The figures quoted are based on the ONS 2012 mid-year population projections.

Deprivation and Employment (Contextual Indicators)

- 3.6 **The Indices of Multiple Deprivation** combine information relating to income, employment, education, health, skills and training, barriers to housing and services and crime into an overall measure of deprivation. The data is ranked such that a lower score indicates greater deprivation. In other words the most deprived local authority is indicated by a rank of 1 and the least deprived authority with a rank of 326. Note that the number of local authorities in England is now 326 (reduced from 354 in 2007).
- 3.7 According to the 2010 English Indices of Multiple Deprivation published by the DCLG, Hillingdon has an overall rank of 138 out of 326 local authorities. However, it has a rank of 61 (up two points from 2007) on the income measure. There is a long-standing north/south divide in that deprivation in the northern part of the borough continues to be lower than in the southern part.
- 3.8 **Unemployment:** According to the latest figures from the Office for National Statistics (see www.nomisweb.co.uk/reports) Hillingdon's average unemployment level from July 2012 to June 2013 rose to 8.7%, up 0.5% from 2011/12. London's unemployment level for that period was 8.9%, down 0.4% from last year and Great Britain's dropped by 0.4% to 7.8%. These figures represent unemployed people who are economically active. Gross weekly earnings by residence in 2012 were approximately £597.8, up

from £576.30 for the previous year. London's average gross weekly pay in 2012 was £613.30 and Great Britain's £548.8 (ONS annual survey of hours and earnings - resident analysis).

3.9 Employee Jobs: The number of jobs held by employees, excluding self-employed, government-supported trainees and HM Forces, has increased consistently over the last 10 years. However, manufacturing industry jobs have been declining contrary to other employment sectors. Please see Table 6 and Figure 5 below for further details.

Table 5: Number of Jobs Held by Employees in Hillingdon

	Total employee jobs	Full-time	Part-time	Employee jobs by industry				Services				
				Manufacturing	Construction	Tourism-related	Services	Distribution, hotels & restaurants	Transport & communications	Finance, IT, other business activities	Public admin, education & health	Other services
1995	141,596	113,323	28,308	13,131	4,697	9,340	123,064	32,496	42,672	23,762	19,428	4,706
1996	140,751	112,045	28,775	13,541	4,322	9,115	122,601	34,345	39,933	23,912	20,062	4,350
1997	141,755	111,722	30,031	11,819	4,599	9,767	125,014	34,018	42,831	23,918	19,893	4,354
1998	157,100	127,700	29,400	13,100	5,600	9,700	138,000	38,000	44,000	32,500	19,100	4,300
1999	159,900	125,200	34,700	12,600	4,900	10,000	142,100	43,200	43,100	32,600	18,700	4,600
2000	161,000	127,900	33,200	13,400	5,300	9,400	142,000	42,900	44,000	32,000	19,200	4,000
2001	172,100	136,500	35,500	12,200	5,500	9,200	153,900	40,000	56,600	34,500	18,600	4,200
2002	163,500	127,300	36,200	10,700	5,400	10,500	147,100	40,600	52,900	29,200	20,200	4,100
2003	168,400	129,400	39,000	8,900	5,500	10,500	153,600	37,200	56,100	33,400	23,100	3,700
2004	178,700	138,300	40,400	9,000	5,800	10,000	163,400	37,500	61,400	34,500	25,900	4,100
2005	181,500	140,200	41,300	7,900	7,700	10,500	165,400	37,200	62,400	36,300	25,800	3,700
2006	183,300	139,300	44,000	8,300	6,600	10,900	167,900	38,700	64,600	35,300	25,500	3,800
2007	187,400	144,200	43,200	7,600	7,200	12,100	171,900	39,400	65,300	36,400	26,600	4,200
2008	188,600	146,600	42,000	7,500	5,500	12,100	174,800	39,600	67,000	35,500	28,300	4,400
2009	Figures are no longer readily available from ONS.											

Source: www.nomisweb.co.uk/reports/lmp/la/2038431885/report.aspx?#ld

Figure 5: Number of Jobs Held by Employees 1995-2008

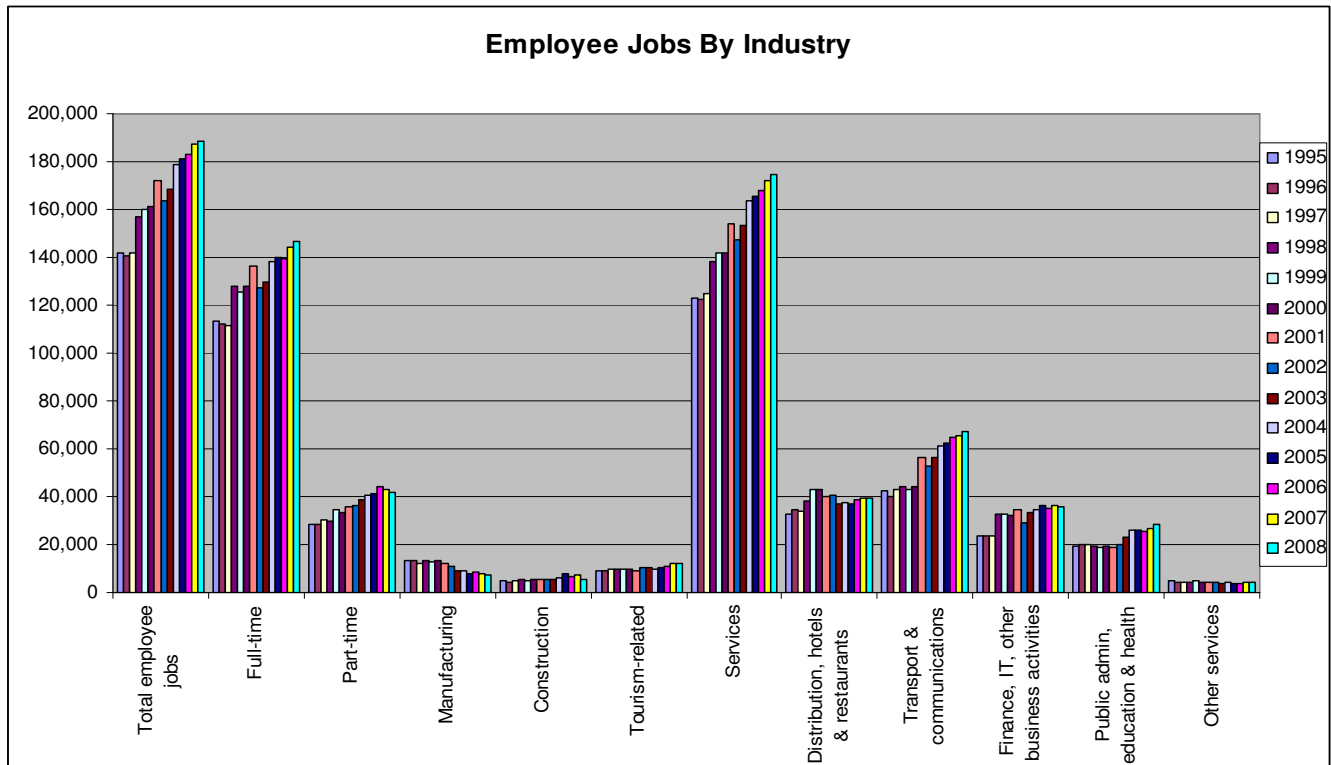
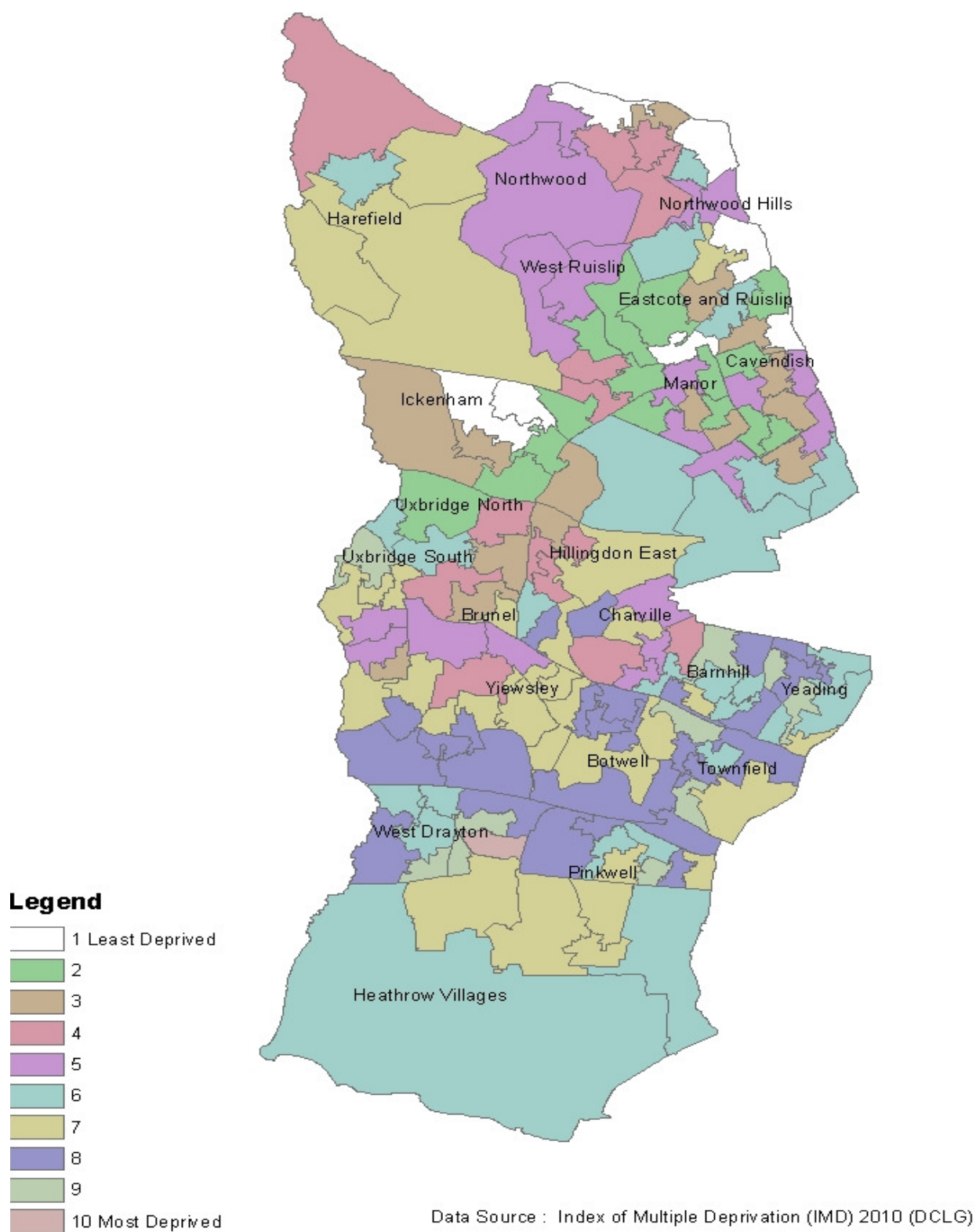


Figure 6: Hillingdon Neighbourhood Deprivation in relation to the whole of England, IMD 2010



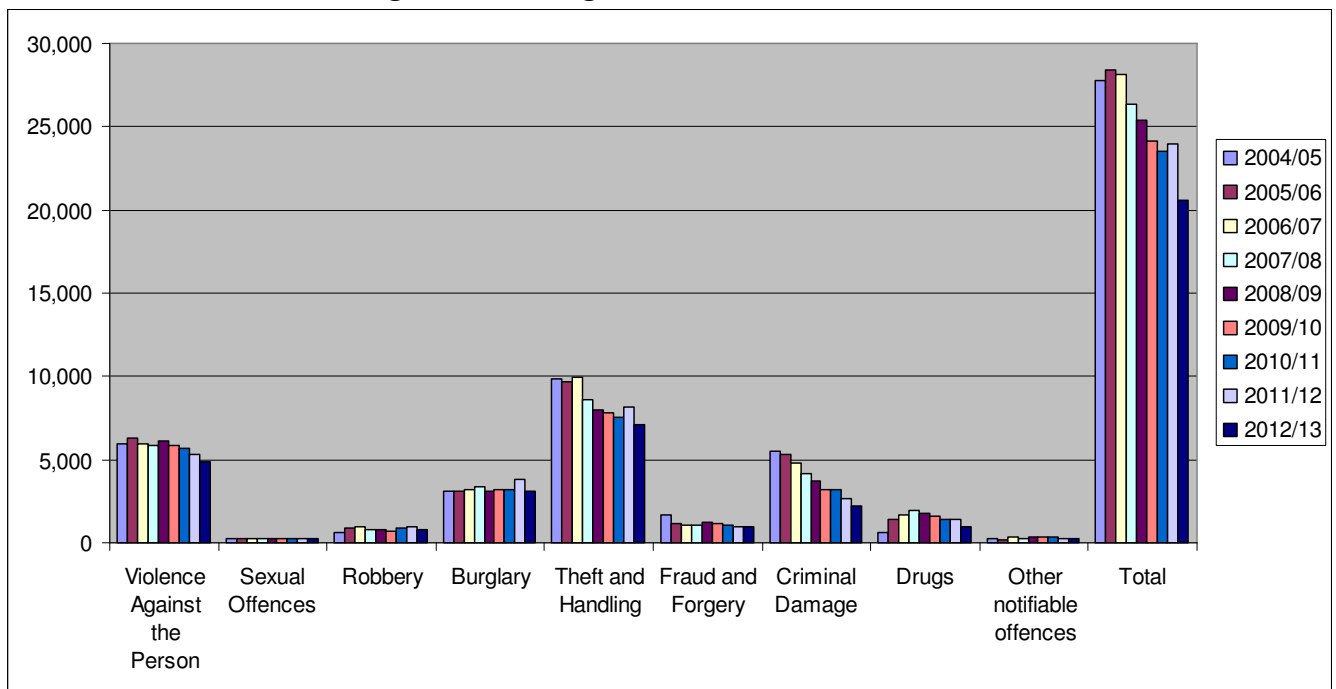
3.10 **Crime:** According to statistics released by Metropolitan Police, total crime in Hillingdon fell by approximately 13.85% in 2012/13 compared to the previous year figure. The total number of crimes committed during 2012/13 was 20,611 down from 23,925 in 2011/12.

Table 6: Hillingdon’s Crime Statistics 2004-2013

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Violence Against the Person	5,921	6,261	5,911	5,882	6,015	5,869	5,684	5366	4862
Sexual Offences	268	302	255	250	223	298	291	260	273
Robbery	593	876	974	793	719	697	865	943	789
Burglary	3,143	3,137	3,182	3,361	3,469	3,202	3,194	3845	3093
Theft and Handling	9,883	9,687	9,983	8,621	8,001	7,839	7,514	8192	7117
Fraud and Forgery	1,647	1,172	1,026	1,069	1,272	1,142	1,072	938	997
Criminal Damage	5,498	5,303	4,810	4,210	3,707	3,232	3,173	2687	2180
Drugs	614	1,420	1,647	1,932	1,810	1,560	1,385	1395	1001
Other notifiable offences	233	219	356	281	343	326	378	309	299
Total	27,800	28,377	28,144	26,399	25,559	24,165	23,556	23925	20611

Source: Metropolitan Police Crime Figures (<http://www.met.police.uk/crimefigures>)

Figure 7: Hillingdon’s Crime Statistics

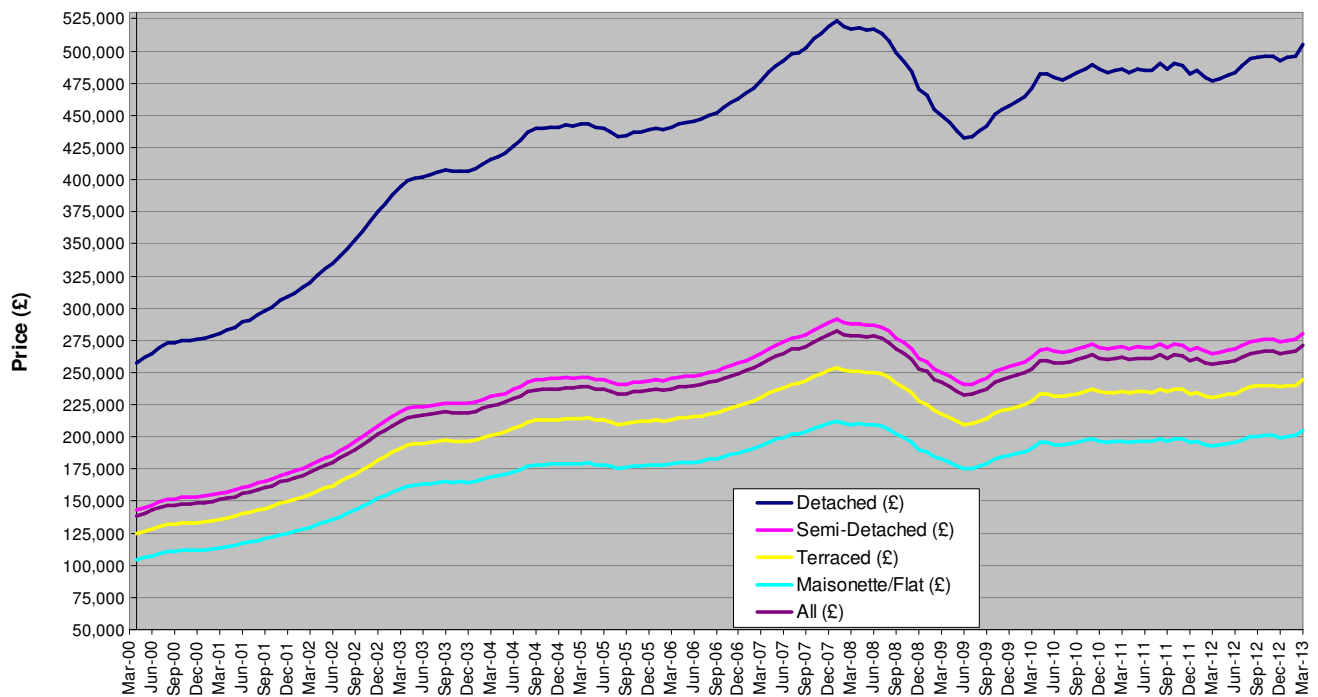


Source: Metropolitan Police Statistics (<http://www.met.police.uk/crimestatistics/index.htm>)

House Prices (Contextual Indicator)

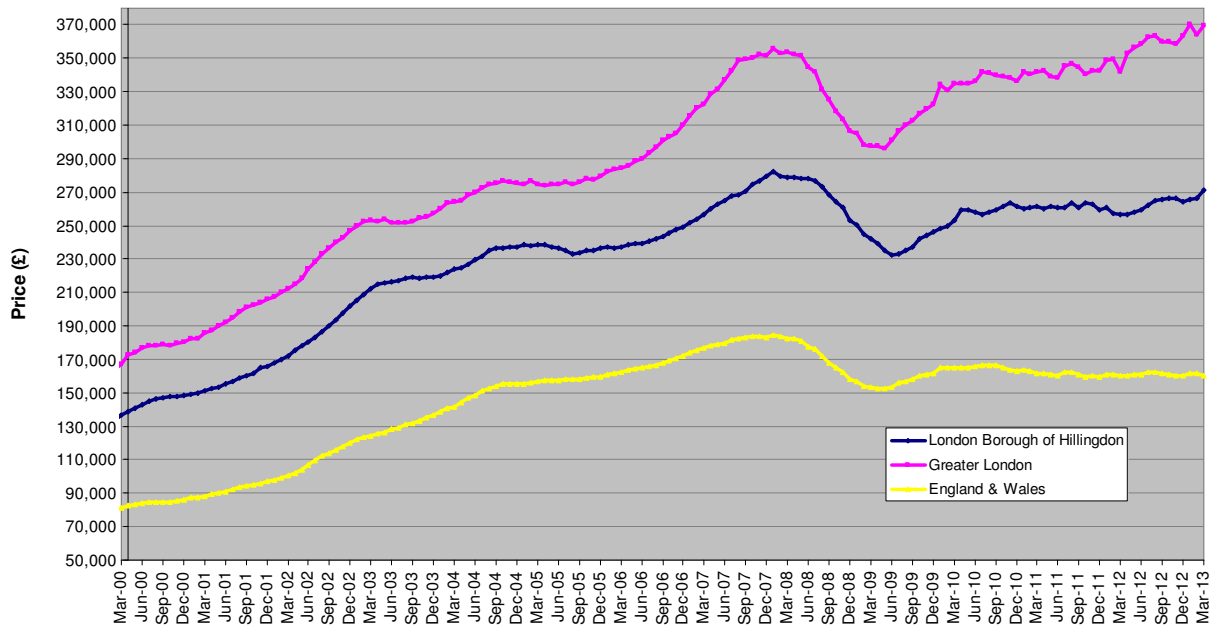
- 3.11 Based on Land Registry information, the average cost of a house sold in the borough during March 2013 was £271,071 up from £256,842 in April 2011. This represents a 2.6% increase in average house prices sold in the borough from April 2012 to March 2013 and 3.86% above 2011/12 average house prices. The average price of a flat/maisonette in March 2013 was £204,537 (up 5.6%), terraced house £244,429 (up 5.6%), semi-detached £280,479 (up 5.6%) and the average price of a detached house sold in the borough in March 2013 was £504,913 (an increase of 5.2% from the April 2012 figure of £478,404).

Figure 8: Average House Prices in Hillingdon



- 3.12 During the same period, the average cost of a house in Greater London increased by 4.4 % as against 0.11% increase in the previous period while that of England and Wales also increased slightly by 0.23% from previous year. Average house prices in Greater London and England in March 2013 were £369,306 and £160,451 respectively. The housing market in the UK and in the Southeast in particular is beginning to improve albeit slowly. This is reflected in the slight increase in house prices compared to 2011/12 period. However, the UK average house prices as March 2013 is £107 below that of March 2012.
- 3.13 The above figures indicate that average house prices sold in the borough are below the London average but are higher than national average. This makes Hillingdon an affordable alternative to central London living with house prices correlating well with income.

Figure 9: Average House Price Comparison



3.14 On balance there has been a slight increase (1.23%) in average house prices within the borough when compared to the 2011/12 figures following the down turn in the country's economy triggered by the 2008 financial/credit crises. However, this year's average house prices are 1.51% above that of 2010/11, some 8.56% above 2009/10 average house prices in the borough but 3.06% below 2007/08 figures. Other reasons that can be attributed to the fall in house prices include the difficulty in obtaining mortgages and loans due to the credit crunch, economic recession, rising unemployment, and market sentiment. These coupled with tight funding now available to home buyers and the high volatility of housing markets (with the limited supply of housing making the market more susceptible to shifts in demand) contributed to the fall⁶.

⁶ Mortgage Guide UK 2011 (www.mortgageguideuk.co.uk/housing/house-price-fall)

4. OBJECTIVES, INDICATORS, TARGETS

- 4.1 As noted in the introduction to this Report, previous Annual Monitoring Reports have been produced in connection with the preparation of a draft Local Development Framework Core Strategy for the borough. This Report covers the period to the end on March 2013 and will be the last to be prepared as previously. Following publication of the National Planning Policy Framework by the Government at the end of March, 2012 the requirement on councils to produce Local Development Frameworks has been replaced with one to produce single Local Plans for their areas. The Council will take the opportunity to revise the objectives, indicators and targets in future Authority Monitoring Reports to reflect the preparation of a single Local Plan for Hillingdon.
- 4.2 Complementing the spatial vision and building on the sustainability work carried out during preparation of the draft Local Development Framework Core Strategy for the borough, the Council set up eight spatial objectives for the plan period. This section assesses development progress in 2012/13 against these objectives. The 8 spatial objectives are:

Strategic Objectives

- SO1.** To ensure that enough land is made available in order to meet the housing, economic and community facilities needs of the borough in the period to 2017 as identified in the Community Strategy and where appropriate in the Mayor's Spatial Development Strategy (London Plan).
- SO2.** To secure high quality, accessible and well designed development that seeks to make the most efficient use of brownfield land including, where appropriate, of higher density, mixed use development.
- SO3.** To promote safe, healthy and inclusive communities and respect the needs of the borough's diverse and multi-cultural communities.
- SO4.** To increase Hillingdon's accessibility
- SO5.** To enhance the environment in Hillingdon by addressing local causes of pollution and climate change.
- SO6.** To safeguard the borough's rural and urban heritage.
- SO7.** To deliver a choice and mix of housing types and tenures which cater for a range of needs and aspirations including those in need of affordable housing, in order to promote the establishment of mixed sustainable communities.
- SO8.** To promote Hillingdon's economy through a planning framework for sustainable and competitive economic growth which promotes employment creation, leisure facilities and the role of town centres.

4.3 As previously, this annual Report concentrates on those monitoring requirements recommended by the Government in the 'Local Development Framework Monitoring: A Good Practice Guide'. This is supplemented by topics, which are considered by the Borough as important. The topics are:

- Business Development
- Housing
- Health and Education
- Transport
- Local Services
- Tourism
- Minerals
- Waste
- Flood protection and Water Quality
- Biodiversity
- Renewable energy
- Air Quality

4.4 The indicators overleaf assesses whether policies have successfully contributed towards the implementation of the overall objectives. Table 8 assesses progress towards achieving these objectives through the appropriate indicators.

Table 7: Objectives, Indicators, Targets

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO8	Business development and Town Centres	BD1	Total amount of additional employment floorspace – by type	Core output (DCLG)	A prosperous borough where enterprise is encouraged, business supported and new jobs created for local people. Encourage new business, through initiatives such as the Hayes Business Incubation Unit and closer working with Brunel University's business school.	Minimum of 20,000 sq.m per annum of new/replacement B1c/ B2/B8	Annually	Partial
SO1 SO8	Business development and Town Centres	LO1	Amount of floorspace developed for employment by type, in a designated IBA/employment area	Local	A prosperous borough where enterprise is encouraged, business supported and new jobs created for local people.	Minimum of 10,000 sq.m per annum	Annually	Partial
SO2	Business development and Town Centres	BD2	Total amount of employment floorspace on previously developed land - by type	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	100%	Annually	Partial
SO1 SO8	Business development and Town Centres	BD3	Employment land available - by type	Core output (DCLG)	A prosperous borough where enterprise is encouraged, business supported and new jobs created for local people. Encourage new business, through initiatives such as the Hayes Business Incubation Unit and closer working with Brunel University's business school.	To maintain an appropriate supply of employment sites, premises and floorspace to meet the needs of business.	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO1 SO8	Business development and Town Centres	BD4	Total amount of completed floorspace for 'town centre uses' (A1, A2, B1a, and D2 uses) within (i) town centre areas and (ii) the local authority area	Core output (DCLG)	A borough of learning and culture where residents can develop their skills, broaden their knowledge and embrace new leisure pursuits Offer easy access to cutting edge, inspirational arts, leisure, library and sports facilities to all residents.	(i) 800 square metres of retail development per annum. (ii) Up to 8,100 sq.m of comparison goods floorspace and 1,300 sq.m of additional convenience goods floorspace by 2016	Annually	Partial
SO8	Business development and Town Centres	LO2	Amount of secured and implemented developer contributions towards the provision and improvement of town centres	Local	A prosperous borough where enterprise is encouraged, business supported and new jobs created for local people. Have ensured that Uxbridge remains one of London's top 10 shopping centres.	No set target. Contribution is based on officer's recommendation.	Quarterly	Yes
SO8	Business development and Town Centres	LO3	Number of hotel and visitor accommodation rooms in the borough	Local	A prosperous borough where enterprise is encouraged, business supported and new jobs created for local people. Have ensured that Uxbridge remains one of London's top 10 shopping centres.	3,800 new rooms between 2007 – 2026	Yearly	Yes
SO1	Housing	H1	Plan period and housing targets	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all	440 units per annum from 1997 to 31st March 2007, 365 units per annum from 1st April 2007 to July 2011 and 425 units per annum from 1st August 2011 to	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
						the end of the plan period as set out in the London Plan.		
SO1	Housing	H2	Housing trajectory	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all	3,650 new net residential units for the period 2007-2016 (365 units per annum as an annual monitoring target and increased to 425 units per annum in July 2011) – London Plan Target	Annually	Yes
SO2	Housing	H3	Percentage of new and converted dwellings on previously developed land.	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	BV106 2006 target: 95% as contained in the Council Plan	Annually	Yes
SO2	Housing	H4	Net additional pitches (Gypsy and Traveller)	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	No set target established as yet	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO2	Housing	H5	Gross affordable housing completions	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	National Indicator (NI) 155 target	Quarterly	Yes
SO1 SO7	Housing	LO4	Net affordable housing completions	Local	Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	LBH Affordable Housing SPD target: 35% affordable housing Subject to Economic appraisals	Yearly	Yes
SO2	Housing	LO5	Vacant properties brought back into use	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Bring all council housing up to the decent homes standard, build hundreds more affordable homes and ensure that at least 1000 additional privately owned homes are made fit to live in.	BV64 - Vacant Dwellings Returned to Occupation or Demolished (Target changes yearly - Hillingdon's Council Plan 2006/07 and beyond). Target for 2012/13 was 300.	Annually	Yes
SO3	Housing	LO6	Non self-contained completions	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all	No set target established as yet	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
					Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.			
S03	Housing	LO7	Housing tenure	Local and London Plan	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Bring all council housing up to the decent homes standard, build hundreds more affordable homes and ensure that at least 1000 additional privately owned homes are made fit to live in.	60% social rented 40% intermediate.	Annually	Yes
S03	Housing	LO8	Percentage of affordable housing secured on sites of at least 10 units or one hectare	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	35% affordable housing	Annually	Yes
S01	Housing	LO9	Change of use of residential accommodation to other uses	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	No net loss of residential accommodation	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO7	Housing	LO10	Housing size	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	No set target as yet. Data on Lifetime Homes may be used for this in the future.	Annually	Yes
	Housing	H6	Housing Quality – Building for Life Assessments	Core output (DCLG)	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community.	No set target as yet	Annually	No
SO2	Housing	LO11	Percentage of new dwellings completed at: i) less than 30 dwellings per hectare; ii) between 30 and 50 dwellings per hectare; and iii) above 50 dwellings per hectare	Local	A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all Ensure that all residents of the borough have no unnecessary delays in access to health, housing and social care that is tailored to their individual needs and the needs of their community. Bring all council housing up to the decent homes standard, build hundreds more affordable homes and ensure that at least 1000 additional privately owned	To promote the efficient use of land for housing by ensuring developments fall within a density range of 30 to 50 units per hectare or higher.	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
					homes are made fit to live in.			
SO1	Health and Education	LO12	Amount of new floor space for health and education facilities	Local	<p>A borough with improving health, housing and social care where first class health and social care and decent, affordable housing is available to all</p> <p>Create new hospital and primary care facilities serving the north and south of the borough.</p> <p>A borough of learning and culture where residents can develop their skills, broaden their knowledge and embrace new leisure pursuits</p> <p>Rebuild or refurbish two-thirds of our secondary schools.</p>	No set target established as yet	Annually	Partial
SO1	Health and Education	LO13	Amount of section 106 monetary contributions agreed by deed to be allocated towards health and education facilities.	Local	<p>A borough of learning and culture where residents can develop their skills, broaden their knowledge and embrace new leisure pursuits</p> <p>Rebuild or refurbish two-thirds of our secondary schools.</p> <p>A borough where children and young people are healthy, safe and supported where our young people are valued, properly educated and given the opportunity to thrive.</p> <p>Continue to improve the health of our young people in partnership with the voluntary sector through education programmes, greater access to sports facilities and a wider range of social and</p>	As per the formulas in the Planning Obligation SPD adopted in July 2008. Chapter 4 'Education Facilities' Planning Obligation SPD was revised and adopted in September 2010.	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
					recreational opportunities.			
SO4	Transport and Access	LO14	Percentage of total lengths of footpath and other rights of way that were easy to use by members of the public.	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Develop an integrated and efficient transport network, focused on more and better public transport, while addressing the needs of all road users.	BV178 Target for 2006/07 was 86%. Targets for 2007/08, 2008/09, 2009/10, 2010/11, 2011/12 and 2012/13 are 91%, 92%, 92%, 92% and 92% in the same order.	Annually	Yes
SO4	Transport and Access	LO15	Amount of 106 contributions towards transport infrastructure	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Develop an integrated and efficient transport network, focused on more and better public transport, while addressing the needs of all road users.	As per the requirements in the adopted Planning Obligation SPD.	Annually	Yes
SO5	Environmental Quality	E1	Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	No planning permission will be granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality. Local Target	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO6	Environmental Quality	E2	Change in areas of biodiversity importance including; Change in areas designated for their intrinsic environmental value including sites of international, national, regional, sub-regional or local significance.	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	i) Preserve the area of wildlife habitats ii) Minimise loss of designated areas to development	5 yearly rotation	No
SO5	Environmental Quality	E3	Renewable energy capacity installed by type	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally - friendly policies and practices.	20% of energy needs from renewable sources for larger applications	Annually	Yes
SO5	Environmental Quality	LO16	The average SAP rating of local authority owned dwellings	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally - friendly policies and practices.	BV63 Increase energy efficiency of local authority owned dwellings. Target for 2006/07 was 71.5. Targets for, 2007/08, 2008/09, 2009/10 and 2010/11, 2011/12 and to date are 67.5, 68, 68.5 and 71 respectively.	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO5	Environmental Quality	LO17	Annual average concentrations of nitrogen dioxide (NO ₂) in the borough	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices. Fully assess the impact of development at Heathrow on our local environment and quality of life and strive to ensure that the airport's future plans reflect the best interests of local people.	40 µg/.m ³	Annually	Yes
SO6	Environmental Quality	LO18	Amount of open spaces with Green Flag Awards	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	Increase the number of parks gaining Green Flag Status	Annually	Yes
SO6	Environmental Quality	LO19	Total number of conservation areas in the borough	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	To maintain the number of conservation areas in the borough. Target for 2012/13 is 50 (BV219a).	Annually	Yes
SO6	Environmental Quality	LO20	Percentage of conservation areas in the local authority area with an up-to-date character appraisal (BV219b)	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	To increase the percentage of conservation areas in the local authority area with an up-to-date character appraisals	Annually	NO

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
						(BV219b). No target was identified for 2005/06 however; target for 2008/09, 2009/10 and 2010/11 is 30%, 40% and 40% respectively.		
SO6	Environmental Quality	LO21	Local (LO40) Number of listed buildings at risk	Local	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	Reduction in the number of listed buildings at risk	Annually	Yes
SO5	Waste	W1	Capacity of new waste management facilities by waste planning authority	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved Ensure that Hillingdon sets the pace for London in adopting environmentally friendly policies and practices.	To be developed as part of West London Waste DPD	Annually	No
SO5	Waste	W2	Amount of municipal waste arising, and managed by management type by waste planning authority	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved	NI 192 (BV82a & BV82b)	Annually	Yes

LDF Spatial Objectives (as proposed Dec. 2006)	Topic Area	Indicator	Indicator	Type of indicator	Community Strategy Themes/ Community Strategy Targets to 2015/ Local Area Agreement 2007-2011 (being carried forward)	Targets	Frequency of Monitoring	Availability of data
SO5	Minerals	M1	Production of primary land won aggregates by mineral planning authority	Core output (DCLG)	A clean and attractive borough where the environment is protected, transport links improved and our heritage preserved	To contribute to West London's apportionment to produce 500,000 tonnes of land-won aggregates per year until 2016.	Annually	No
SO5	Minerals	M2	Production of secondary/recycle aggregates by mineral planning authority				Annually	Data (confidential) only available from the London Aggregates Working Party

5. DATA SETS

Progress of Indicators against Targets

5.1 This section sets the progression of the AMR indicators over the period 2012/13. The data sets apply to the following topics:

- Business Development and Town Centres
- Housing
- Health and Education
- Transport and Access
- Environmental Quality
- Waste
- Minerals

5.2 Progress on each indicator is arranged against a development objective and a development target, if one exists. 'Core' indicators are identified by the Department for Communities and Local Government (CLG) and 'local' indicators are identified by the London Borough of Hillingdon.

Legend



: Indicates target has been met;



: Indicates slight downward change or no change to target;



: Indicates target has not been met.

Business Development and Town Centres

Indicator: **BD1 (Core)** - Total amount of additional employment floorspace – by type

Target: Minimum of 20,000 square metres per annum of new/replacement B1c/ B2/B8

Progress: During the review year, there was no addition to the Council's stock of employment floorspace. Instead, there was a net loss of 4987 square metres of B1 use floorspace and an overall net loss of 1202sq.m for B1, B2 and B8 completions. While there are development with employment floorspace under construction, the Council has failed to meet its minimum target for the year 2012/13 period. All floorspace figures are measured in squared metres. These figures also take into account completed floorspace under 1,000sq.m in mixed-use developments.

X

Table 8: Amount of floorspace developed for employment by type								
Year	B1 (office and light industry)		B2 (general industry)		B8 (storage and distribution)		B1+B2+B8 (all employment)	
	Gross	Net	Gross	Net	Gross	Net	Total Gross	Total Net
2004/05	5,200	5,030	5,701	3,701	9,575	5,990	20,476	14,721
2005/06	2,477	-236	737	687	15,235	-1,815	18,449	-1,364
2006/07	18,415	18,415	21,229	14,812	4,350	-519	43,994	32,708
2007/08	2,980	-5,534	0	-218	29,763	24,368	32,525	18,616
2008/09	4,916	1,088	0	-13,485	19,551	6,317	24,467	-6,080
2009/10	2,867	-15,261	3,962	3,665	6,366	4,071	13,195	-7,525
2010/11	4,033	1,683	4,779	-14,957	5,054	5,054	13,866	-7,828
2011/12	0	-214	0	0	0	0	0	-214
2012/13	3741	-4987	3840	1740	5970	2045	13,551	-1202
Total	44629	-16	40248	-4055	95864	45511	180,523	41832

(Source: London Development Database LDD, GLA)

Indicator: **LO1 (Local)** Amount of floorspace developed for employment by type, in a designated IBA/employment area

Target: Initial target of 10,000 square metres of employment floorspace per annum. Future targets will be developed in conjunction with Council's Economic Development Strategy and the implementation of the West London Sub Regional Development Framework.

Progress: Unlike 2011/12 which witnessed zero completion of floorspace of employment uses in a designated IBA/employment area, a net 7,940sq.m of floorspace were completed in 2012/13. This is a noticeable increase to the previous year.

(Source: London Borough of Hillingdon Residents Services)



Indicator: **BD2 (Core)** - Total amount of employment floorspace on previously developed land - by type

Target: 100% of all employment floorspace to be on previously developed land

Progress: All newly developed employment floorspace in the borough during 2012/13 were on brownfield sites.

(Source: London Borough of Hillingdon, Residents Services)



Indicator: **BD3 (Core)** Employment land available - by type.

Target: To maintain an appropriate supply of employment sites, premises and floorspace to meet the needs of business.

Progress: The amount of employment land designated in all Industrial Business Areas (IBA) in the Borough equates to around 358 hectares. During this reporting year an additional 0.02ha of site not included in an IBA either received planning permission for employment uses or was constructed for these uses unlike the previous year that witnessed a 97.7% increase to the 2010/11 figure.

(Source: London Borough of Hillingdon, LDF Team)



Indicator: **BD4 (Core)** Total amount of floorspace for 'town centre uses' (A1, A2, B1a, and D2 uses are defined as) within (i) town centre areas and (ii) local authority area

Target: (i) The retail target is 8,100 square metres of comparison goods floorspace with an additional 1,300 square metres for convenience goods floorspace by 2016. (ii) 800 square metres of retail development per annum. There are currently no targets for office and leisure developments.

Progress: (i) There was a net loss of 396sq.m retail floorspace developed in the town centres during 2012/13. (ii) Whilst there was a net loss of 2,886sq.m for retail completions as of 31st March 2013, there were around 32,753sq.m of additional retail, office, and leisure developments under construction for the same period. Likewise, the Council is within its target for 2016. The Completion of the new Tesco store in Yiewsley outside the Yiewsley and West Drayton Town Centre in 2010 increased the amount of retail floorspace in the borough.

Notwithstanding the economic down turn of the country, occupancy levels across the borough's town centres, parades and retail parks are generally very good and are comparable with previous years, and in some case have improved despite the slow down in the economy. The Completion of the new Tesco store in Yiewsley outside the Yiewsley and West Drayton Town Centre, in 2010, increased the amount of retail floorspace in the borough.

Table 19: Amount of completed retail, office, and leisure development 2012/13						
	Granted		Under Construction		Completed	
	Loss	Gain	Loss	Gain	Loss	Gain
Retail (A1) m²	113	4351	302	3,227	4,753	1,867
Office (B1) m²	39,110	8,142	32,685	61,348	8,728	3,741
Leisure (D2) m²	211	233	1,735	2,900	795	1,439

(Source: GLA, London Development Database 2012-13)

Table 10: Amount of completed retail, office, and leisure development 2011/12						
	Granted		Under Construction		Completed	
	Loss	Gain	Loss	Gain	Loss	Gain
Retail (A1) m²	224	7,140	4,975	2,066	60	1,279
Office (B1) m²	10,721	32,018	28,504	38,285	214	0
Leisure (D2) m²	0	251	2,530	1,439	0	237

(Source: GLA, London Development Database 2011-12)

Indicator: **LO2 (Local)** Amount of secured developer contributions towards the provision and improvement of town centres

Target: The revised SPD on Planning Obligations will lead to discussions about an appropriate target

Progress: In 2012/13 a total of £503,800 255,000 was secured through s106 agreements for public realm improvements and improvements to shopping and town centres from new developments, an increase of 49.3% when compared with last year's..

(Source: London Borough of Hillingdon, Residents Services, Planning Register)

Indicator: **LO3 (Local)** Number of hotel and visitor accommodation rooms in the borough

Target: 3,800 new rooms between 2007 – 2026

Progress: At the end of 2012/13 there were 519 new hotel and visitor accommodation recorded in the borough. Also, there was no loss of hotel room(s) during this period. As such, the hotel and visitor accommodation rooms in Hillingdon stand at 10,084. The GLA Hotel Demand Study (2006) estimates that between 2007 - 2026 Hillingdon will require 3,800 new rooms. The report predicts that the majority of this estimate will be required by 2012.

However, in this reporting year, three planning permissions have been granted for a total of 216 new rooms compared 893 rooms for the previous year. During the same period two hotels were under construction in the Uxbridge (90 rooms) and Harmondsworth (307 rooms) areas of the borough.

From 1st of April 2006 to 31st of March 2013 a total of 4,652 rooms were given planning permission which would result in a net gain of 4,307 rooms. Also, record shows that 1,396 new hotel rooms have been completed during the same period.

The above figures exclude the alteration and extension to the Radisson Edwardian Hotel, Bath Road, currently under construction, which will contain 307 rooms.



(Source: London Borough of Hillingdon, Planning Environment & Community Services, LDF Team and LDD)

Housing

Indicator: H1 (Core) - Plan period and housing targets

Target: 8,890 new dwellings to be provided between 1997-2016/7 (London Plan 2004)
 3,650 new dwellings to be provided between 2007/08 to 2026/27 (revised London Plan 2008)
 4,250 new dwellings to be provided between 2011/12 to 2020/21 (replacement London Plan 2011)

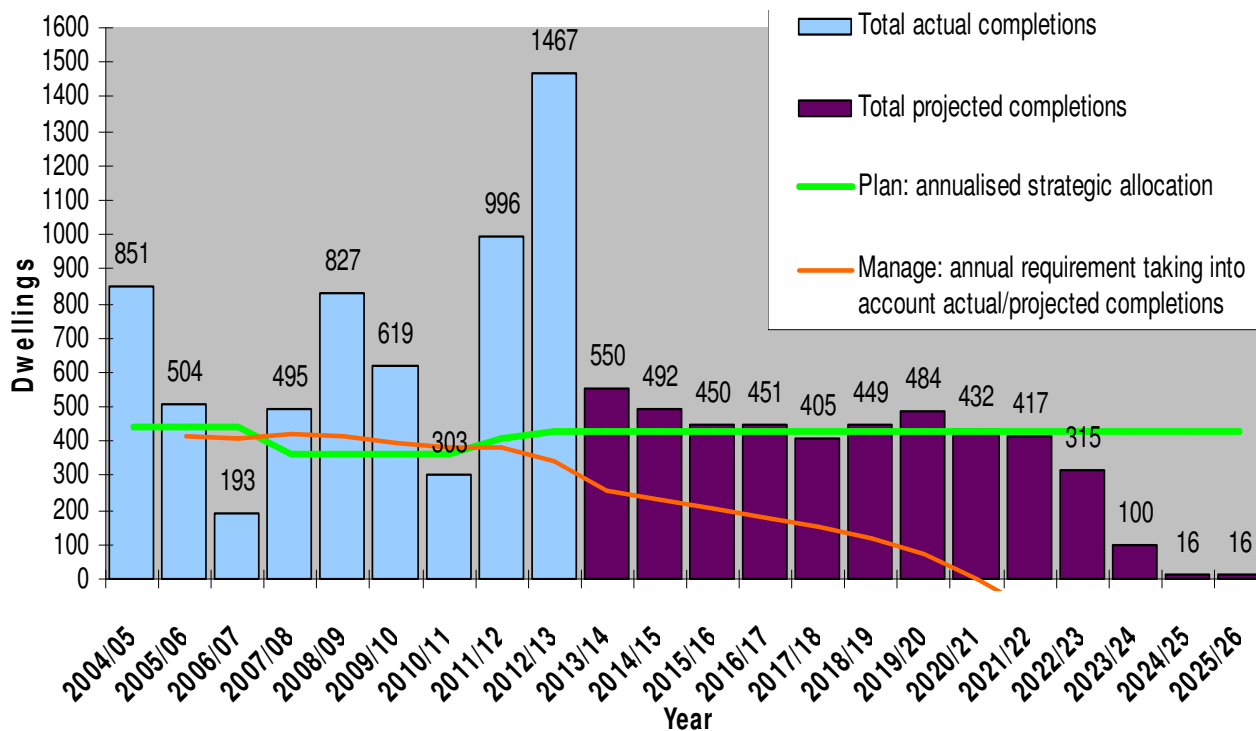
Progress: See housing trajectory table below

Indicator: H2 (Core) Housing Trajectory

Target: 440 units per annum from 1997 to 31st March 2007, 365 units per annum from 1st April 2007 to 31st March 2011 and 410, pro-rata from July 2011, to March 2012 and 425 units to the end of the plan period.

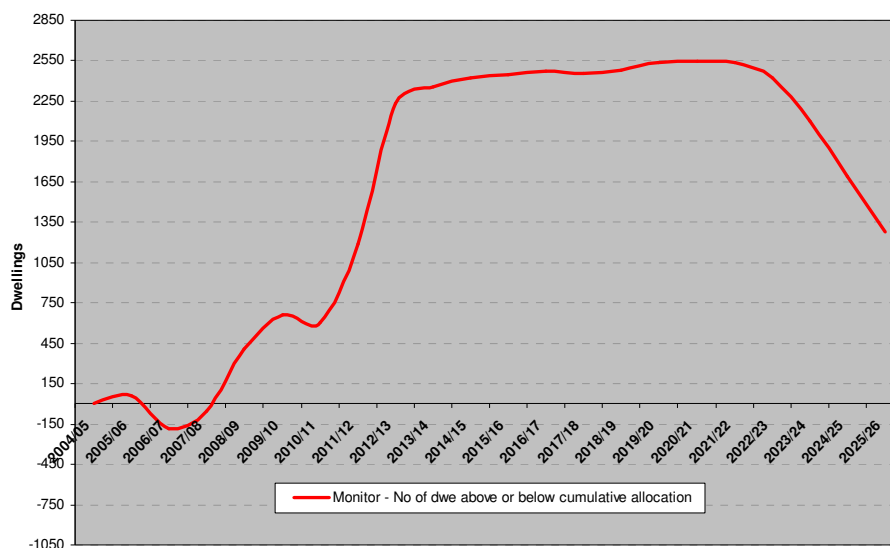
Progress: See housing trajectory table below

Figure10: Hillingdon's Housing Trajectory



Source: London Borough of Hillingdon, Residents Services, LDF Team & London Development Database

Figure 11: Monitor – Number of dwellings above or below cumulative target



Source: London Borough of Hillingdon, Residents Services, LDF Team

The housing trajectory includes the following core output indicators:

- H2(a) – Net additional dwellings – in previous years
- H2(b) – Net additional dwellings – for the reporting year
- H2(c) – Net additional dwellings – in future years
- H2(d) – Managed delivery target

Hillingdon’s LDF Housing Trajectory compares the levels of actual and projected completions over the 1997 – 2026 period against the London Plan strategic housing requirement.

Completions information is obtained from various sources including building control data, street naming and numbering, NHBC records, etc. The redevelopment, conversion and change of use to residential use are also recorded as part of the monitoring in the Housing Trajectory.

All data is presented in financial years with the exception of the first year, which includes 92 units completed during the period 1 January 1997 to 31 March 1997, and needs to be counted against the London Plan targets.

Projections information is based on the data in the 2004 London Housing Capacity Study, published July 2005 and updated by new information on housing allocations which came forward from the LDF process.

There were 1,467 additional housing completions in the borough between 1st April 2012 and 31st March 2013 compared 989 units during 2011/12. Completions data show large fluctuations from one year to another, this is mainly due to partial completions data not being recorded. This year's completions and those dating back to April 2004 reflect the information as contained in the London Development Database and the Council's Housing

Monitoring Database as of the time of writing this report. Housing monitoring is based on building control data, and unlike previous years where single residential units were not recorded as completed until all residential units on a development site are completed, the 2011/12 figure and subsequent ones will take into account partially completed scheme as a way of reflecting a more accurate housing trajectory for the borough. Whilst the previous way of calculating completions may not have affected the accuracy of data in the long-term, it is however considered to make the year to year monitoring less representative.

For further details on the housing trajectory including 5 year land supply for housing please see Appendix 2.

Table 11: Housing Completions by Year				
	Year	Total actual completions	Plan: annualised strategic allocation	Cumulative gains above target
Completions	1997/98*	598	440	158
Completions	1998/99	515	440	233
Completions	1999/00	323	440	116
Completions	2000/01	647	440	323
Completions	2001/02	324	440	207
Completions	2002/03	238	440	5
Completions	2003/04	705	440	270
Completions	2004/05	851	440	681
Completions	2005/06	504	440	745
Completions	2006/07	193	440	498
Completions	2007/08	495	365	628
Completions	2008/09	827	365	1090
Completions	2009/10	619	365	1344
Completions	2010/11	303	365	1282
Completions	2011/12	996	410	1868
Completions	2012/13	1467	425	2910


Source: London Borough of Hillingdon, LDF Team 2012/13

Indicator: **H3 (Core)** Percentage of new and converted dwellings on previously developed land.

Target: Annual target for, 2009/2010 and 2010/2011 years were 95% as identified in the Council Plan ("Fast Forward to 2010"). This target has been carried over for the 2012/13 period as a way of best practise and to ensure continuity.

Table 12: BV106 Percentage of new homes built on previously developed land									
	99.69%	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	100%	95%	95%	95%	95%	95%	95%	95%	95%
Actual	100%	100%	100%	99%	98%	96%	100%	99.69%	100%

Source: GLA, London Development Database

Progress: During 2012/13, 100% of new homes were built on previously developed land. All residential conversions were on previously developed land. There has been a steady improvement from 2003/2004 data, where 86% of new homes were built on previously developed land. 

Indicator: **H4 (Core)** Net additional pitches (Gypsy and Traveller)


Target: Target to be set by the Council further to policy 3.8 in the 2011 London Plan

Progress: No new pitches were delivered within the reporting period. There is currently one pitch (Colne Park Caravan Site) in the borough with 35 caravans.

Indicator: **H5 (Core)** Gross affordable housing completions

Target: National Indicator (NI) 155 target of 155 new affordable housing units per year from 2008/09 to 2010/11. This target has been carried over for the 2012/13 period as a way of best practise and to ensure continuity.

Progress: The gross affordable residential units completed in 2012/13 were 381. All the affordable units were new builds. This represents approximately 26% of all self contained housing completions. Also, there is a considerable provision of affordable housing coming from non new built sources, including vacant properties brought back into use, non self-contained completions, purchase & repair, void transfer purchases, and homebuy. In 2012/13, 181 private sector vacant dwellings were returned into occupation during the financial year as a direct result of action by the local authority, which is notably below the 300 target. There is no target for affordable housing in the replacement London Plan. However, the Council seeks to provide 35% of all new housing provision as affordable housing as illustrated in the adopted Local Plan, Part 1.

There has been an increase in the number of properties being brought back into use. The Council has continued to bring longer term empty properties back into use through advice and assistance and grants. However, the current financial crisis in the country has affected bringing properties back into use. Unfortunately these outcomes are inextricably linked to market forces and reflect pressures felt in the market. 

Indicator: **LO4 (Local)** Net affordable housing completions
LO5 (Local) Vacant Properties brought back into use
LO6 (Local) Non self-contained completions

Target: 35% affordable housing provision from newly built homes (Local Plan)

Progress: Please see table below and the above progress statement.

Table 13: Affordable Housing Completions 2012/13		
Net new built affordable housing (H51)	Vacant properties brought back into use (H54)	Non self-contained completions (H55)
381	181	0

Source: London Borough of Hillingdon, Performance Indicators 2012-2013

Table 14: BV64 The number of private sector vacant dwellings that are returned into occupation or demolished during 2012/13 as a direct result of action by the local authority.								
	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2012/13
Target	300	305	310	330	300	300	300	300
Actual	301	360	396	342	325	308	351	181

Source: London Borough of Hillingdon, Residents Services



Indicator: LO7 (Local) Housing Tenure

Target: 60/40 split (London Plan 2011)

Progress: Table 15: Private and Affordable Units Completed during 2012/13

Private	Affordable	
	Social rented	Intermediate (Shared Ownership + Key Worker)
	252 (66%)	129 (34%)
1086 (74%)	381 (26%)	

(Source: London Borough of Hillingdon LDF Team, Housing Monitoring Database)

During 2012-2013, 66% of affordable housing units secured through the planning system were for social rent and the remaining 34% for intermediate housing e.g. shared ownership and key worker schemes. This represents a 66:34 split well below the envisaged target of 60:40 split, but an improvement from previous year's split of 76:24. The number of private and affordable housing units comprise new built and conversions.



Indicator: LO8 (Local) Percentage of affordable housing secured on sites of at least 10 units.

Target: 35% affordable housing

Progress: In 2012/13 there were 7 planning permissions comprising of at least 10 units (net) or on sites of at least one hectare, amounting to 211 additional residential units (down from last year's proposals for 1,606 housing units). 12 units out of the 211 units were secured for affordable housing. This indicates that approximately, 6% on average of the units granted on sites of at least 10 units are for affordable housing. This year as well as the last reporting year (16.3% affordable) the Council failed to secure 35% affordable housing units on

relevant sites. The figures quoted are net figures. It should also be noted that actual completions may vary.



(Source: London Borough of Hillingdon LDF Team, Housing Monitoring Database)

Indicator: **LO9 (Local)** Change of use of residential accommodation to other uses

Target: No net loss of residential accommodation

Progress: There were two losses of residential accommodations to other uses within this reporting year. Both involved the change of use to a residential care home (C2) containing 24 bedrooms. There were two losses recorded in the last reporting year as well. A total of 19 residential units have been lost to other uses in the last 8 years (during the period 1st April 2005 to 31st March 2013). These included change of uses to a dental surgery, education/training centres, an office, HMO for 8 rooms and a care home for up to 6 adults with learning difficulties. This represents only a fraction of total residential completions during this period. The losses are also inline with Council policy on housing.

(Source: London Borough of Hillingdon LDF Team, Housing Monitoring Database)



Indicator: **LO10 (Local)** Housing Size

Target: Target to be developed

Progress: Table 17 below indicates no clear trend across all unit sizes based on last five years' figures. However, 1 and 2 bedroom units make up most of annual completions since 2004 with 2 bedroom units consistently higher. This year, 74% of completed self contained housing units were either studio or S/C bedsit, 1 bedroom units or 2 bedroom units compared to 59% for the previous year.

Table 16: Percentage of different size units completed during 2004/05 - 2012/13

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
1 bedroom units	34%	22%	25%	28%	18%	44%	29%	22%	37%
2 Bedroom units	49%	54%	45%	53%	51%	44%	45%	37%	37%
3 Bedroom units	12%	19%	19%	11%	18%	7%	20%	24%	15%
4 Bedroom units	3%	3%	7%	4%	10%	3%	4%	13.5%	7.6%
5+ Bedroom units	2%	2%	4%	4%	3%	2%	2%	3.5%	3.4%
	100%	100%	100%	100%	100%	100%	100%	100%	100%

Source: GLA, London Development Database

Saved UDP Policy H4 of the UDP states that a mix of housing units of different sizes should be encouraged in residential schemes. Related to this is the Mayor's Supplementary Planning Guidance on Housing. The GLA's Housing Requirements Study has estimated that the London wide net housing requirement over the next 15 years to meet both current unmet demand and projected household growth, incorporating assumptions about the extent of

voluntary sharing by single person households, is divided between household sizes as follows:

- 1 bedroom household 32%,
- 2/3 bedroom household 38%, and
- 4 bedroom or larger household 30%.

As shown in Table 17 the numbers of larger units (consisting of 4 or more bedrooms) have continued to fluctuate between 3.4% and 13% of the total completed annually.



Indicator: H6 (Core) Housing Quality – Building for life Assessments

Target: Increase in the number and proportion of total new build completions on major housing sites (ten new units or more) reaching very good and good ratings against the Building for Life Criteria

Progress: The Council has been unable to monitor this indicator due to shortage of trained officer. It is hoped that this new indicator will be assessed in future monitoring reports.

Indicator: LO11 (Local) Housing density.

Percentage of new dwellings completed at:

- less than 30 dwellings per hectare;
- between 30 and 50 dwellings per hectare; and
- above 50 dwellings per hectare.

Target: To promote the efficient use of land for housing by ensuring development schemes fall within a density range of 30 to 50 units per hectare or higher.

Progress: Table 18 shows the progress we have made in this area. Figure 12 shows the housing density distribution within the borough.

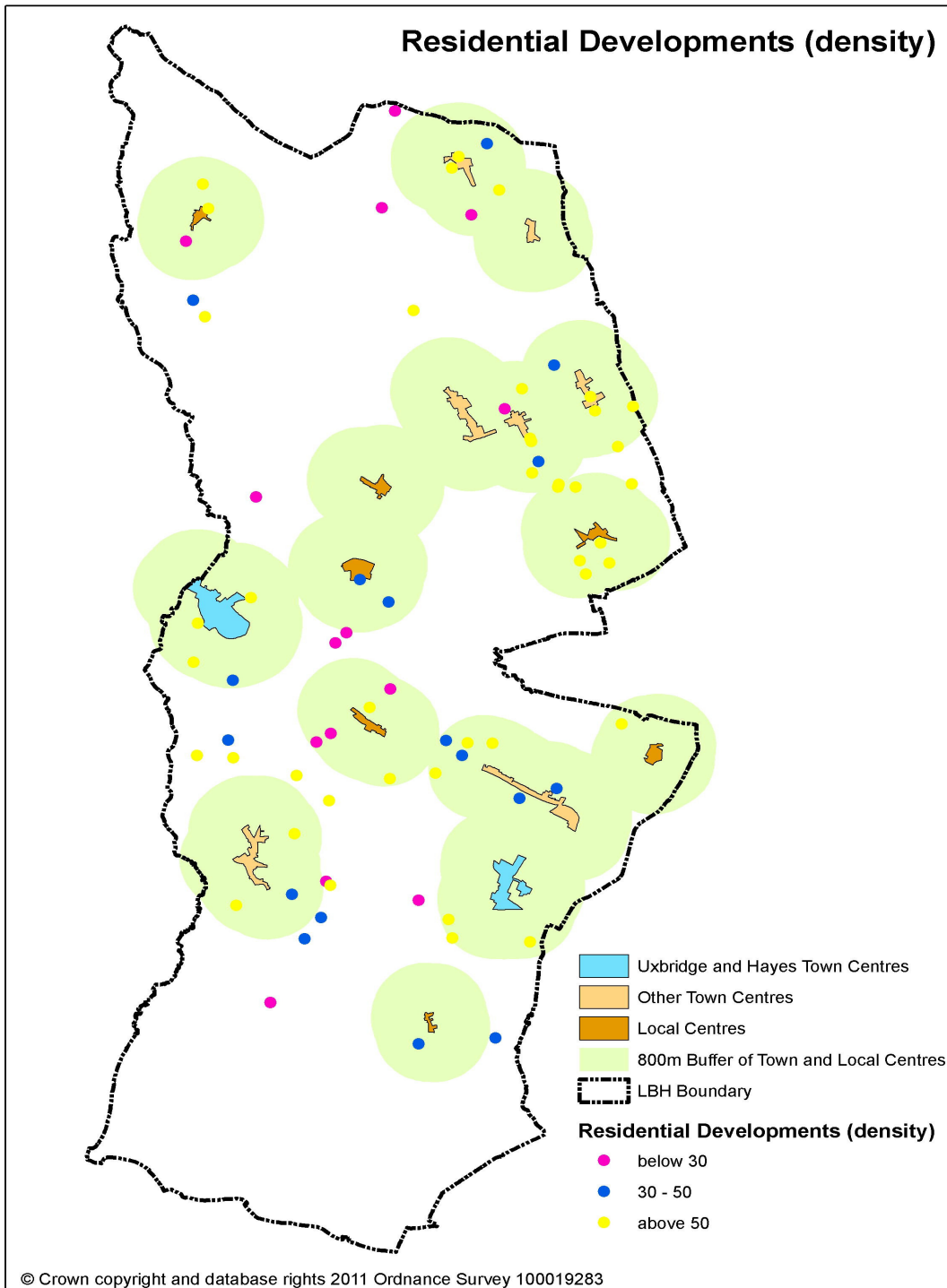
Density	Dwelling Completions (Percentage)								
	2004/ 2005	2005/ 2006	2006/ 2007	2007/ 2008	2008/ 2009	2009/ 2010	2010/ 2011	2011/ 2012	2012/ 2013
i. less than 30 dwellings per hectare	4%	5%	15%	5%	2.3%	10.2%	19.2%	29.4%	19%
ii. between 30 and 50 dwellings per hectare	19%	14%	10%	14%	18.7%	30.6%	23.3%	22.1%	24.1%
iii. more than 50 dwellings per hectare	76%	81%	75%	81%	79%	59.2%	57.5%	48.5%	56.9%

Source: GLA, London Development Database & London Borough of Hillingdon LDF Team, Housing Monitoring Database

30 to 50 units per hectare amounts to approximately 150 to 200 habitable rooms per hectare. This year there has been an 8.4 percentage increase in the number completed residential schemes with densities exceeding 50 u/ha compared to last year. The percentage of units with densities 50 u/ha or more averaged at 68.2% (1.4% less than last year's average) over the last nine reporting years.



Figure 12: Housing Density Distribution in Hillingdon 2012/13



Health and Education

Indicator: **LO12 (Local)** Amount of floor space developed for health and education facilities

Target: Insufficient data currently available to set a target

Progress: During the 2011/2013 year the following development activities have taken place under D1 uses:

	Approvals	Starts	Completions	Not Started	Under Construction
Existing	9,011	885	1,185	10,374	1,427
	*1,973	*1,958	*3,749	*4,428	*1,727
Proposed	54,149	14,802	5,813	52,539	24,966
	*10,339	*4,668	*11,879	*16,433	*15,235
Net Gain	45,138	13,917	4,628	42,165	23,539
	*8,366	*2,711	*8,130	*12,005	*13,508

Source: GLA, London Development Database

* denotes 2011/2012 figures

Note: D1 uses include clinics, health centres, crèches, day nurseries, day centres, schools, art galleries, museums, libraries, halls, places of worship, church halls, law court, non residential education and training centres.

Indicator: **LO13 (Local)** Amount of section 106 monetary contributions agreed by deed to be allocated towards health and education facilities.

Target: No target is set

Progress: Based on deeds signed between 1st April 2012 and 31st March 2013 an estimated monetary contribution of £905,258.90 for education and health facilities has been agreed. In the period 1st April 2011 - 31st March 2012 an estimated £987,087.26 was agreed by formal s106 agreements towards education facilities. Approximately £144,945.83 was agreed by formal s106 agreements towards health facilities for the same period. The contribution is collected on behalf of the Local Education Authority and the Hillingdon Primary Care Trust. Amounts will continue to be monitored in the 2013/2014 AMR.

(Source: London Borough of Hillingdon Residents Services, Planning Register)

Transport and Access

Indicator: **LO14 (Local)** Percentage of total lengths of footpath and other rights of way that were easy to use by members of the public.

Target: BV178. Target for 2010/11 and 2011/12 are 92%, and 92% respectively. This has been carried forward to 2012/13.

Progress: Within the reporting period, approximately 94.8% of footpath's total lengths and other rights of way were easy to use by members of the public. This is a little lower than the previous year but takes into account the Ruislip Woods National Nature Reserve, of which the signage has decayed rapidly, the Ruislip Woods area is currently undergoing a signage replacement programme. It is however 2.8% above target. As such, the Council has met its own target as a result of the improvements that have been made over the years.

Table 19: BV178 Percentage of total lengths of footpath and other rights of way that were easy to use by members of the public.

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	58%	85%	86%	91%	92%	92	92	92	92
Actual	80%	84%	91%	73%	92%	95%	96%	96%	94.8%

(Source: London Borough of Hillingdon Residents Services, Performance Indicators)



Indicator: **LO15 (Local)** Amount of developer contributions agreed by deed to be allocated towards the improvement of public transport services and facilities.

Target: No target identified

Progress: The following contributions were made during 2012/13 towards the improvement of public transport services and facilities. Public Transport £100,000, 7 travel plans, £15,000 towards cycle networks, road signage £5,000, totalling £120,000.

(Source: London Borough of Hillingdon Residents Services)

Environmental Quality

Indicator: **E1 (Core)** Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality.

Target: No planning permission will be granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality.

Progress: Between 1st April 2012 and 31st March 2013 and like the previous period no planning application objected to by the Environment Agency on water quality and/or flood defence grounds was approved. Approved planning permissions were modified to the requirements stipulated by the Environment Agency with conditions attached to their decisions.

(Source: London Borough of Hillingdon LDF Team, Residents Services)

Indicator: **E2 (Core)** Change in areas of biodiversity importance, including; change in areas designated for their intrinsic environmental value including sites of international, national, regional, sub-regional or local significance.

Target: (i) Preserve the area of wildlife habitats
(ii) Minimise loss of designated areas to development (or any target set by Government).

Progress: Currently there is no data available to monitor annual change in priority habitats and species (by type or area). Information regarding changes in status of Sites of Importance for Nature Conservation (SINC) has not been readily available during this period. The Open Space Study shows no change in the SINC status. A method for the collection of data for the above targets is to be developed in 2013/2014.

Table 20: Status of Current SINC Sites

Type	New Sites	Up / Down-Graded	Lost to Development	Boundary Changes
SSSI	0	0	0	0
NNR	0	0	0	0
Metropolitan Importance	0	0	0	7
Borough Grade I Importance	2	2 up / 1 down	1	12
Borough Grade II Importance	10	5 up / 3 down	1	18
Local Importance	4	4 up / 2 down	1	4
Totals	16	11 up / 6 down	3	41

Source: London Borough of Hillingdon Open Spaces Study

Indicator: E3 (Core) Renewable energy generation

Target: Increase in the number of full and reserved matter planning permissions which incorporate renewable energy facilities by type; increase in the number of full and reserved matter planning permissions involving major applications which incorporate renewable energy schemes to obtain at least 20% of their predicted energy requirements on site.

Progress: A system to collect the data for this is to be developed and put into use by end of summer 2014. This data will be added to future Authority Monitoring Reports.

Indicator: LO16 (Local) The average standard assessment procedure (SAP) rating of local authority owned dwellings.

Target: Increase energy efficiency of local authority owned dwellings. Target for 2007/08 was 67.5. Targets for 2008/09 and 2009/10 are 68 and 68.5 respectively while that of 2010/11 was 71. This has been carried forward for the 2012/13 period

Progress: Energy efficiency is measured by Hillingdon's average SAP rating for local authority owned dwellings. The SAP rating for this reporting year is 62.8 out of 10,300 assets, which is 8.2% below the Council's set target and 3.1% down from last year. The trend has been downward in the previous four years but the number of dwellings measured this year and last is considerably more than the previous years.

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	68.2	71	71.5	67.5	68	68.5	71	71	71
Actual	70.60	72.7	73.44	74.50	74.50	65.23	65.66	65.9	62.8

Source: Hillingdon's Council Plan, Fast Forward to 2010, Performance Indicators & Housing Section



Indicator: LO17 (Local) Annual average concentrations of nitrogen dioxide (NO₂) in specific parts of the Borough.

Target: 40 ug/m³

Progress: Data from the automatic monitoring sites in the borough in 2012 illustrate that achievement of the annual mean NO₂ standard of 40µgm⁻³ in parts of the Borough has not occurred and has been a persistent problem for several years. During 2012 it was not achieved at five monitoring stations: London

Heathrow ($48\mu\text{g}\text{m}^{-3}$), London Hillingdon ($57\mu\text{g}\text{m}^{-3}$), Hillingdon South Ruislip ($52\mu\text{g}\text{m}^{-3}$), Hillingdon Oxford Avenue ($44\mu\text{g}\text{m}^{-3}$) and Hillingdon Hayes ($46\mu\text{g}\text{m}^{-3}$). The London Heathrow site is on-airport where heightened concentrations may be expected, however, the other stations are situated close to residential areas. The monitoring stations at London Harlington, Hillingdon Harmondsworth, Heathrow Green Gates in Longford, Heathrow Oaks Road in Spelthorne and Hillingdon Sipson remain below the air quality standard levels although concentrations have levelled out from previous years with no significant improvements discernible.

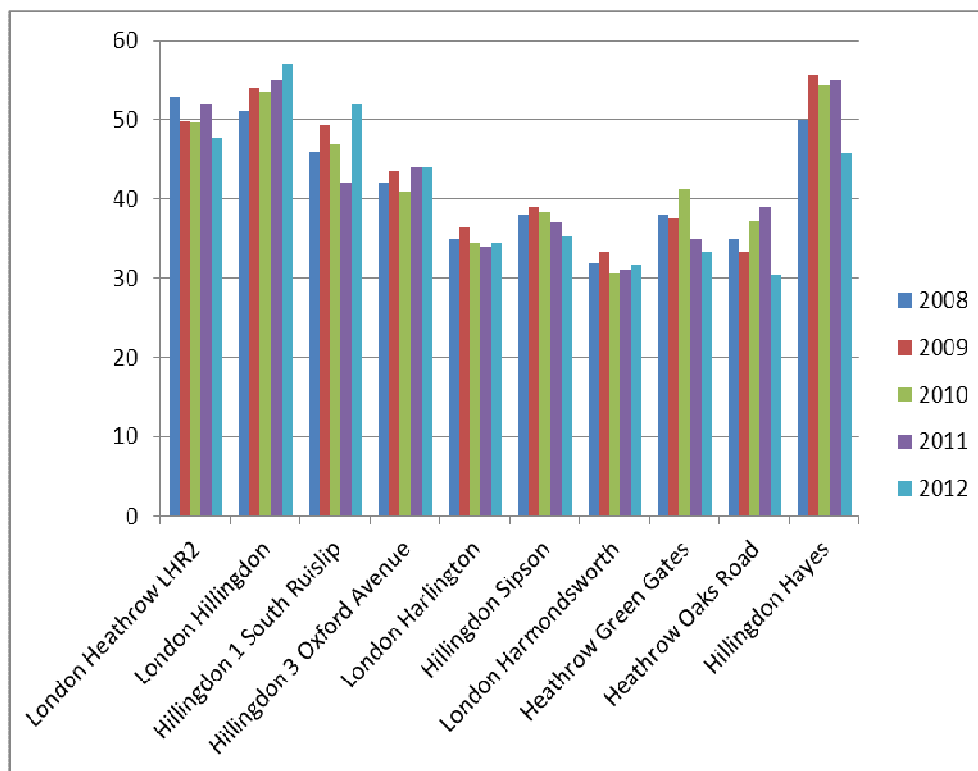


Table shows Trends in Annual Mean Nitrogen Dioxide Concentrations Measured at Automatic Monitoring Stations

(Source: London Borough of Hillingdon Air Quality Action Plan Progress Report 2013, EPU Section)

The results show that certain areas are now in breach of European legislation in regard to the meeting of the European Union (EU) air quality standards for nitrogen dioxide by 2010. The UK Government has submitted an air quality plan to the European Commission acknowledging that actions taken to date have not achieved compliance in areas such as Central London and the Heathrow area and is not predicted to do so until 2020-2025. The European legislation allows for the passing down of fines in cases where compliance is not achieved. The Government is waiting for the European Commission response to the plan submission to see what actions Europe intend to take.

Whilst the actual achievement of the EU limit value is the responsibility of central government, as a local authority, the borough has a duty to help Government and relevant partners work towards achievement of the target within their own area. In Hillingdon the major causes of poor air quality arise

from the major roads that traverse the borough and from the operation of Heathrow Airport. The actions for improvements are taken forward via transport measures in our borough transport plans such as promoting modal shift to more sustainable means of transport, in our planning policies eg ensuring that any new development does not adversely impact on the local air quality and from working in partnership with agencies such as Transport for London and the Highways Agency for improvements on the major road network, and with BAA Heathrow for reductions in emissions associated with the operation of Heathrow Airport.

Indicator: **LO18 (Local)** Amount of open spaces with Green Flag Awards

Target: Seek increase of open spaces with Green Flag Awards


Progress: In 2012/13, 24 awards were given to sites in the borough. 21 were re-awarded to Norman Leddy Memorial Gardens, Cranford Park Countryside Park, Fassnidge Park, Lake Farm Country Park, Ruislip Woods, Harefield Village Green, Harmondsworth Moor, Barra Hall Park, Little Harlington Playing Fields, Churchfield Gardens, Cowley Recreation Ground, Little Britain Lake, Minet Country Park, Warrender Park, Uxbridge Common, Hillingdon Court Park, Yiewsley Recreational Ground, Eastcote Gardens, Hill Lane Park, Willow Tree Wander, Swakeleys Park and Breakspear Crematorium. 3 new sites obtained the awards – Bessingby Park, Hayes End Community Park and Northwood Cemetery. However, Willow Tree Wander has not been included in Table 23 because the walk route of the Wander stretches beyond Hillingdon borders. In addition, Harmondsworth Moor is still an award holder even though it is not managed by the council. During this reporting year at least 73% (up by 2.6% from last year) of the borough's 1,403.88 hectares of parks and open spaces were safe and welcoming, providing good facilities and are maintained to a high standard. The awards were the result of a long and continuing partnership between local community groups and the council's Green Spaces Team. 

Table 22: Amount of eligible open spaces managed to Green Flag Award standard

Site	ha	2006	2007	2008	2009	2010	2011	2012	2013
Churchfield Gardens	1.89								
Lake Farm Country Park	25								
Barra Hall Park	8.5								
Fassnidge Park	3.04								
Harefield Village Green	1.85								
Little Harlington Playing Fields	7.32								
Cranford Country Park*	53.75								
Uxbridge Common	5.69								
Norman Leddy Memorial Gardens	2.17								
Harmondsworth Moor**	97								
Ruislip Woods	265								
Cowley Recreation Ground	6.4								
Little Britain Lake	5.8								
Minet Country Park	31.9								
Warrender Park	4.2								
Hillingdon Court Park	22.15								
Yiewsley Recreational Ground	3.31								
Eastcote Gardens	381.86								
Hill Lane Park	57.86								
Swakeleys Parks	4.05								
Breakspear Crematorium	13.5								
Bessingby Park, and	8.3								
Hayes End Community Park	8.13								
Northwood Cemetery	6.51								
Amount of Open Space with Green Flag Award in hectares		447.81	453.5	471.21	519.51	544.97	984.69	1002.24	1.025.18

(Source: London Borough of Hillingdon, Central Services)

*Cranford Countryside Park is shared with the London Borough of Hounslow.

**Harmondsworth Moor is the British Airways Head Quarters (Waterside) grounds.

Sites that hold Green Flag Award

Indicator: **LO19 (Local)** Percentage of conservation areas in the local authority area with an up-to-date character appraisal (BV219b)

Target: To increase the percentage of conservation areas in the local authority area with an up-to-date character appraisals (BV219b). No target identified for 2005/06 however, targets for 2006/07, 2007/08, 2008/09, 2009/10 and 2010/11

are 10.71%, 20%, 30%, 40% and 50% respectively. The target for this year is the same as last year's.

Progress: Progress in writing up-to-date appraisals has been slow. This situation has continued for the past five years due to staff shortages and other priorities. This has continued to affect the ability of the Council to meet the set targets. However, English Heritage is funding the Community Heritage Partnership Scheme to prepare 5 Conservation Area Appraisals. These are expected to be completed next summer 2014. The Ruislip Village Conservation Area Appraisal has been completed and adopted in 2009/10. During the 2010/11 period, the extension to Eastcote Village Conservation Area was adopted. However the proposal to upgrade Gatehill Estate was rejected by Cabinet due to lack of support from residents. There has been no change from last year's figure.



Table 23: Percentage of conservation areas in the local authority area with an up-to-date character appraisal (BV219b)									
	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2011/12
Target	n/a	n/a	10.71%	20%	30%	40%	50%	50%	50%
Actual	n/a	0%	7%	13%	13%	13%	13%	13%	13%

Source: Hillingdon's Council Plan - Fast Forward to 2010, Performance Supplement 2006/07 & Planning Services Specialist Team

Indicator: LO20 (Local) Number of listed buildings at risk

Target: Reduction in the number of listed buildings at risk

Progress: At March 2013 the 2012 Building at Risk Register had not been published; the number of listed buildings at risk increased from 27 in 2010 to 28 in 2011, a rise of 4%. There were 22 Grade 2 listed buildings, two grade 2* (2star) buildings, two Grade I listed buildings and two scheduled ancient monuments at risk. A new Heritage at Risk Register 2013 was published in summer 2013. However, its publication came outside the calculating period for the AMR.



Table 24: Local (LO40) Number of listed buildings at risk								
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Total	405	405	405	405	406	406	406	406
At Risk	19	19	19	19	24	27	28	28[p-
Percentage	4.7%	4.7%	4.7%	4.7%	6%	6.6%	6.9%	6.9%

Source: English Heritage Register of Buildings at Risk 2012 & Planning Services Specialist Team

Minerals

Indicator: **M1 (Core)** Production of primary land won aggregates by mineral planning authority

Target: To contribute to West London's apportionment to produce 500,000 tonnes of land-won aggregates per year until 2016.

Progress: Confidentiality restrictions prevent the disclosure of information regarding the levels of mineral production in Hillingdon, or the precise size of the current landbank in the Borough. This information has been collected by London Aggregates Working Party. It will continue to be collected by them in future years, but it has not been released to the individual boroughs for reasons of confidentiality. This makes the monitoring at borough level of policies regarding landbanks and aggregates supply difficult.

In confidential discussions held at the London Aggregates Working Party in February 2010 when potential for future extraction in the six boroughs responsible for London's aggregates production was fully examined, their estimated capacity is such that they should enable the borough to meet its revised 1.75 million tonnes apportionment during the period to 2031. This is on the understanding that the estimated tonnage figures discussed in February were always subject to reconsideration and reduction in the long term due to possible mitigation or buffer area requirements which might reduce overall resource totals.

(Source: London Borough of Hillingdon, Planning Environment and Community Services)

Indicator: **M2 (Core)** Production of secondary/recycled aggregates by mineral planning authority

Target: Not identified

Progress: This data is not available.

Waste

Indicator: **W1 (Core)** Capacity of new waste management facilities by waste planning authority.

Target: To be developed as part of West London Waste DPD

Progress: The Waste Strategy Section does not collect this data at the moment.

(Source: London Borough of Hillingdon, Waste Strategy Section)

Indicator: **W2 (Core)** Amount of municipal waste arising, and managed by management type

Target: Target for the amount of municipal waste arising to be developed as part of West London Waste DPD. Recycling and composting targets for Household Waste have been set by BV82a and BV82b, now combined with NI 191 & 192, which has a combined set target (up to the year 2013) of 40% of the overall waste. However, this target for individual London boroughs has been superseded in July 2011 by a Mayoral target of 45% by 2015 for all of London.

Progress: The amount of annual municipal waste increased every year until 2001/02 when it stood at around 172,500 tonnes. There has been a continuous decrease in the amount of municipal waste since 2003/04. During 2009/10 the Borough managed 110,135 tonnes of municipal waste. This figure was 103,309 tonnes during 2010/11, 103,309 in 2011/12 and 103,963 tonnes in 2011/12. However, there was a decrease of 4.6% (99,390 tonnes) during 2012/13 compared to last year's figure. There is no clear attributive factor to the slight increase. During this reporting year household waste represented approximately 88% of total municipal waste. In 201/13 actual figures indicate 27.9% (same as last year) of household waste as recycled (NI 192 / BV82a) and 15.1% (down 0.4%) of household waste was composted (NI 192 / BV82b). The combined percentage of 43% is inline with the set target of 43% (prorata).



Figure 14: Total Municipal Waste Arising 1996-2012

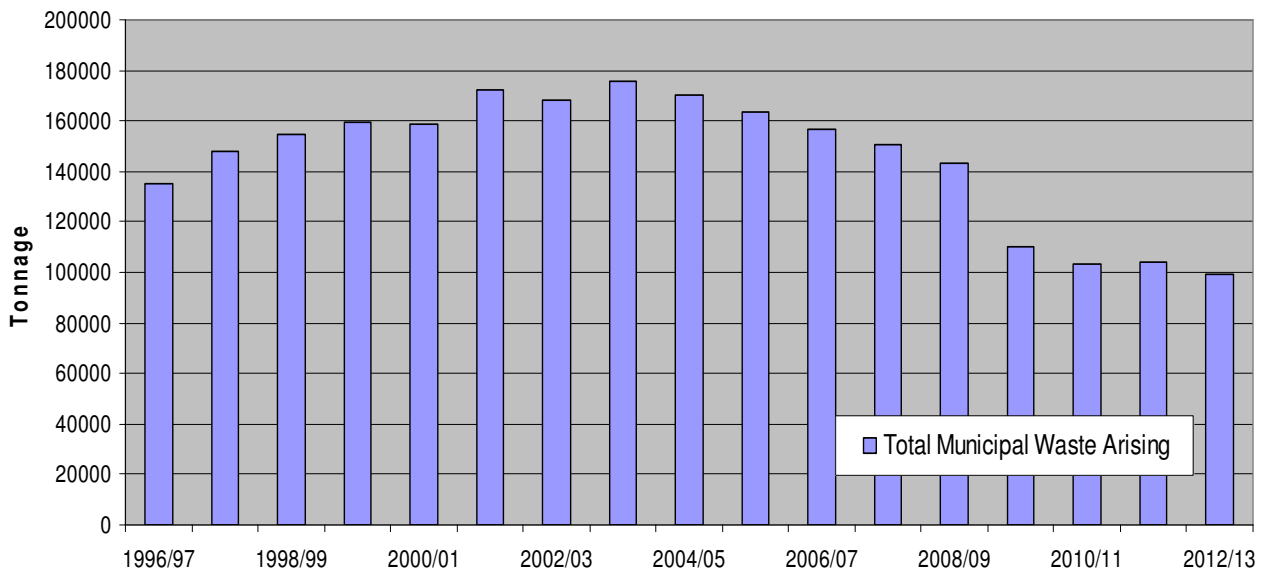
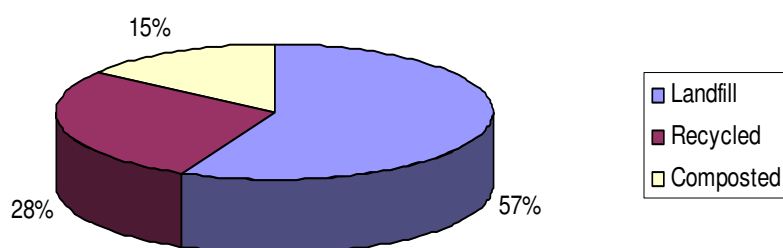


Figure 15: Municipal Waste Managed by Type 2011/12



The amount of waste recycled from 1st April 2012 to 31st March 2013 amounted to 27,708 tonnes and the amount of waste composted was 15,015 tonnes as opposed 15,946 tonnes for last year. Both exceed the targets set for the year in comparison to the overall municipal waste. The remaining 56,667 tonnes of municipal waste materials went to landfill. Together with local partners, the Council is striving to increase the proportion of waste that is recycled.

(Source: London Borough of Hillingdon, Waste Strategy Section)



	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	14.50%	16.00%	18%	19.0%	19.50%	27.50%	27.50%	28.50%	27.9%
Actual	14.90%	16.30%	18.60%	21.30%	21.8%	27.10%	28.8%	28%	28%

	2010/11	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	n/a	20,600	23,070	23,600	24,300	34,500	34,500	34,500	34,500
Actual	n/a	20,886	23,047	25,604	25,229	29,821	29,713	28,999	27,708

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	10.00%	12.50%	12.50%	12.50%	12.50%	12.50%	12.5%	13.5%	13.5%
Actual	12.30%	11.40%	12%	12.60%	13.6%	13.2%	14.2%	15.5%	15.1%

	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Target	n/a	16,020	16,020	16,020	16,020	16,020	16,020	16,020	16,020
Actual	n/a	14,582	14,934	15,135	15,803	14,493	14,648	15,996	15,015

Source: Hillingdon's Council Plan – Fast Forward to 2010, Performance Supplement 2007/08 & London Borough of Hillingdon Waste Strategy Section

6. DELIVERY OF DEVELOPMENT OBJECTIVES

Policy Assessment

- 6.1 The previous section presented the progress on the AMR indicators. This section addresses this progress in the context of the Unitary Development Plan policies and how these policies contributed towards the spatial objectives in the emerging Local Development Framework.

Objective 1: To strategically allocate the land resources required and thereby ensure that enough land is made available in order to meet the sustainable housing, economic and community facilities needs of the Borough in the period to 2017 as identified in the Community Strategy and where appropriate in the Mayor's Spatial Development Strategy (London Plan).

Business Development

- 6.2 Saved Unitary Development Plan policies LE2, LE4 and London Plan (2008) Policy 3B.2 seek to maintain an appropriate supply of land for employment uses in the borough. Through policy LE2 specific sites have been identified for industrial and business purposes. This information is stored on the Industrial and Business Areas database. Reappraisal of such sites is a matter for regular assessment studies. In future, it is intended to develop a dataset to measure the amount of office type employment floorspace in the borough. This will meet the requirements of the above objective. Similarly, an annual study of retail floorspace is being undertaken by the borough to assess the vitality and viability of the town centres and other retail locations. Changes in the supply and demand can be regularly measured in order to assess the performance of the existing Unitary Development Plan policies, the strategic policies of the Local Plan Part 1 which was adopted in November 2012 and other relevant LDF policies.
- 6.3 The proximity to Heathrow Airport and the arterial road network is considered a major reason for businesses to locate in the borough. With the continued growth of Heathrow and the economy together with the needs of Crossrail there is already significant demand for employment land in the borough. However, there remains a mismatch between supply and demand of employment land in some locations where some sites may be unsuitable for modern business needs. These sites provide opportunities for release to other uses such as housing and town centre regeneration. A review of the 2009 Employment Land Study is being carried out at the time of writing this report in December 2013.

Housing

- 6.4 Hillingdon's housing trajectory shows that completions for the period 1st January 1997 to 31st March 2013 are 9,598 units. This exceeds (by 30.2%) the strategic requirement of 6,695 new housing units for the same period. The housing trajectory illustrates that if all housing identified in the London Housing Capacity Study and emerging site allocations in the LDF were to be developed Hillingdon would exceed the strategic housing requirements for the period 2006/07-2025/26 as shown in Appendix 2.
- 6.5 Five year supply of deliverable land for housing identified within the Housing Trajectory illustrates a supply of 2,348 units for the period 1st April 2013 to 31st March 2018 exceeding the strategic housing requirements of the London Plan, 2011 for the same period by 223 units.
- 6.6 The provision of housing in Hillingdon has relied to certain extent on windfall sites coming forward for residential development. While it is expected that some housing will come from small non allocated sites, the borough expects the majority of housing provision to come from sites identified in the London Housing Capacity Study and the emerging LDF.
- 6.7 Saved Policies H2 and H3 of the Unitary Development Plan intend to safeguard existing housing and note that building new dwellings will not be effective in meeting housing requirements if the loss of current stock is not replaced. During the period 1 April 2010 to 31 March 2012 there were two losses of residential premises to other uses.

Local Services

- 6.8 Taking into account the economic climate in the UK, demand for office space in Hillingdon has improved with notable uptake in Uxbridge, although it is noted that there remains relatively high vacancy levels in Stockley Park and Hayes. According to the London Annual Office Policy Review 2012, there appears to be an adequate supply of both built and pipeline office development in West London to meet the demand for office floorspace over the next five years. During 2012/13 we have observed a substantial decrease 4,9874sq.m of office/light industrial floorspace. There were a net total 23,539sq.m of D1 uses under construction and, a total of 4,628sq.m of additional D1 floorspace was completed during this period.

Objective 2: To secure high quality, accessible and well designed development that seeks to make the most efficient use of brownfield land including where appropriate, of higher density, mixed use development and sustainable development.

Housing

- 6.9 The housing density for the borough is determined by The London Plan Density Matrix and the Council's HDAS (SPD) – Residential Layouts. The density matrix seeks to relate the scale of developments to the local public transport accessibility levels. Density guidelines are indicative and allow site characteristics to be taken into account, which not only ensures the efficient use of previously developed land, but also ensures that new development is sympathetic to the character and appearance of the surrounding area. During 2012/13, 56.9% of new developments took place at a density above 50 units per hectare. This is a continuous change to the trend prior to 2009/10 reporting periods which had been over 78% on average. The remaining 43.1% of the new development took place at a lower density thus reflecting the suburban character of the Borough. 19% of the new developments took place below the minimum density requirements.
- 6.10 It is envisaged that future annual monitoring reports will include an indicator for the number/ percentage of planning approvals consistent with the London Plan and the proposed Local Plan DPD density matrix.
- 6.11 100 per cent of housing completions for the period 2012/13 took place on previously developed (brownfield) land. A number of factors outside the local authority's control can influence the recycling of previously developed land. Sufficient brownfield land has been identified for housing up to at least 2016 and will help to maintain a high level of land recycling during this period.

Business Development

- 6.12 Saved Unitary Development Plan policies LE2 along with NPPF and London Plan (2011) seek to locate new development on brownfield sites. Productivity improvements in the retail and employment sectors will contribute to making more efficient use of brownfield land. The borough has not required greenfield development for business for several years. In the calculating period, 100% of employment floorspace developed was in previously developed land, the same as 2011/12.

Design

- 6.13 Saved UDP Policies BE1- BE15, BE18- BE39 seek to ensure that all new development complement or improve the character and appearance of the local area and that buildings are composed of design elements, which stimulate and sustain interest. The Council's adopted Supplementary Design Document (SPD) Hillingdon Design and Accessibility Statement (2006) also promotes good practice guidance on

high quality design for all new developments in the Borough. The SPD provides guidance on residential extensions, new residential developments, shopfronts, transport interchanges, accessibility and public realm.

- 6.14 The emerging LDF policies, promote high quality of design to provide robust neighbourhoods which are attractive and capable of being used for many purposes, by different people and with the potential for change and adaptation.
- 6.15 Over the last eight reporting periods the completion of one and two-bedroom units has accounted for over two thirds of all self-contained housing completions and a small percentage of 4 and 5 bedroom units. This indicates that there is a mix of housing completions however this is skewed towards smaller units.

Objective 3: To promote safe, healthy and inclusive communities and respect the needs of the borough's diverse and multi-cultural communities.

Health and Education

- 6.16 There is continual demand for services provided by the borough's hospitals and schools with a need to improve and modernise existing services and facilities to meet this demand. Hillingdon's Unitary Development Plan and the emerging LDF support the sustainable maintenance and growth of these facilities to meet current and expected demand. During 2012/13 various planning permissions were granted for extensions, developments, and for redevelopment of existing facilities, e.g. permissions for facilities within Pinkwell Primary School, Hayes, Rosedale College, Hayes Hermitage Primary School, Uxbridge, Meadow High School, Uxbridge, Uxbridge High School, Uxbridge and eight other schools and a new aviation training centre at Technical Blocks A & C, Maintenance Base, Heathrow. Planning permissions were granted for 45,138sq.m of developments for the education sector and 0sq.m for the Health facilities.
- 6.17 Based on planning agreements signed between 1st April 2012 and 31st March 2013, an estimated £905,258.90 was contributed towards additional education and health facilities. This compares with the previous financial year when approximately £987,087.26 was agreed in contributions towards education facilities and around £144,945.83 towards health facilities. Amounts will continue to be monitored in future AMRs.

Safety

- 6.18 UDP Saved Policy BE18 and Policy BE1 (8) of Hillingdon Local Plan Part 1 support the need to ensure that all developments are designed to reduce crime, the fear of crime and anti-social behaviour. The Borough's adopted Supplementary Planning Guidance "Community Safety by Design" (2004) provides guidance on ways to reduce crime, anti-social behaviour and fear of crime in Hillingdon.

Objective 4: To increase Hillingdon's accessibility

Transport

- 6.19 Policies contained within the Unitary Development Plan Accessibility and Movement chapter aim to encourage ways to manage land-use developments so that they minimise the demands on the transport system and reduce dependence on the private car. In particular, Saved UDP Policy AM1, Policy T1 of Hillingdon Local Plan Part 1 together with the London Plan 2011 Public Transport Accessibility Levels (PTAL) have helped to guide new development towards areas with good access to public transport. PTAL scores are obtained from Transport for London and are used to assess density, parking and access to public transport on appropriate planning applications.
- 6.20 Parking standards contained within the Unitary Development Plan and a subsequent revision in 2007, have prescribed maximum parking standards. Saved UDP Policy AM14 requires all development to accord with this maximum. By restricting the levels of parking this policy helps to encourage the use of public transport in the borough. Maximum parking standards in the borough were supported at the Issues and Options stage of the LDF. However, they will now form part of the Development Management Development Plan Document (DMDPD) currently being drafted.
- 6.21 There are important links between the borough's land-use planning and transport policies within the Unitary Development Plan. Section 106 agreements can be used to address any material impacts of development beyond site boundaries. The borough is committed to using Section 106 agreements to secure improved accessibility to sites by all modes of transport, with the emphasis on achieving access to public transport, walking and cycling. The implementation of Section 106 agreements in the Unitary Development Plan has been supplemented through the adoption of an SPD on Planning Obligations in 2008. Following a review of Chapter 4 'Education Facilities' of the adopted SPD which contained child-yield statistics based on 2001 Census data, it became apparent that, with increased fertility rates and a significant upturn in births, there are more children on average in each dwelling than there were in 2001. The Council proposed revisions to Chapter 4 to take account of the increase in child yields, to ensure that the scale of contributions sought from planning obligations for educational facilities from new development was appropriate. These revisions were contained within the 'Draft Revised Chapter 4 'Education Facilities' Planning Obligations SPD' which were subject to public consultation during June/July 2010 and granted formal approval for adoption by the Council's Cabinet on 23 September 2010. The 'Revised Chapter 4: Education Facilities' of the SPD is now a material consideration in the assessment and determination of relevant planning applications. However, this is to be replaced by the emerging Community Infrastructure Levy (CIL) which is soon to be adopted.

- 6.22 The Council's commitment to Section 106 agreements has been re-emphasised within transport policies in the adopted Local Plan Part 1. Based on Section 106 agreements signed in 2012/13, £100,000 were secured towards public transport, 7 Sustainable travel plans, £15,000 towards cycle networks and £5,000 towards road signage. The implementation of these agreements will be monitored in future AMRs.

Access to buildings and spaces

- 6.23 The planning and building control process plays an important part in improving the accessibility of buildings and spaces and providing a built environment that can be used by everyone. The London Borough of Hillingdon is committed to achieving the highest standards of access and inclusion. Hillingdon considers the Disability Discrimination Act 1995 as important in relation to new development and is committed to the delivery of Lifetime Homes in the borough. Existing Saved UDP Policies R16 and AM13 make reference to accessibility in all areas of development. Accessibility is also covered within the Hillingdon Design and Accessibility Statement SPD and the Core Strategy DPD in the emerging LDF. All new housing proposals were required to meet Lifetime Home Standards in 2012/13. 10% of all housing units on major planning applications (10 units or more) were also required to be wheel chair accessible. Records show that out of the approval of a net total 1,863 units in 2012/13, approximately 99% were Lifetime Homes and 8.3% were Wheelchair Homes. Lifetime home standards and wheel chair accessibility will be monitored in future AMRs.

Objective 5: To enhance the environment in Hillingdon by addressing local causes of pollution and climate change.

Air Quality

- 6.24 Air quality is one of the key environmental threats within the borough. In 2001, an Air Quality Management Area was designated, which was subsequently expanded and now runs from the Chiltern-Marylebone railway line in the north down to the southern borough boundary. The area was designated based on predicted exceedances of national targets for the pollutants Nitrogen dioxide. Since June 2004, regulations have required an Air Quality Action Plan. This sets out measures to improve air quality in the borough. This also contains measures to monitor levels of Nitrogen dioxide and other pollutants including fine particulate matter (PM₁₀) and Benzene. The borough does not monitor other pollutants, as they are not considered to pose a threat to national targets.
- 6.25 The Unitary Development Plan contained a policy specific on air quality (OE6), which allowed for refusal of applications based on air pollution factors and the Air Quality Supplementary Planning Guidance supports this policy. Policy OE6 is not saved in the UDP Saved Policies document. Officers now rely on London Plan (2011) Policy

7.14 (Improving Air Quality) and its supporting text to be used. Other relevant documents are Hillingdon's Air Quality Supplementary Planning Guidance (2002). However, traffic has continued to grow in the borough, with private car use greater than the average for the whole of London. Unitary Development Plan policies support growth in the housing and economic sectors, which have resulted in increased vehicle traffic and are linked to the failure to reduce air pollution levels.

- 6.26 Data from the automatic monitoring sites in the borough in 2012 illustrate that achievement of the annual mean NO₂ standard of 40µgm⁻³ in parts of the Borough has not occurred and has been a persistent problem for several years. During 2012 it was not achieved at five monitoring stations: London Heathrow (48µgm⁻³) down 7µgm⁻³, London Hillingdon (55µgm⁻³) up 2µgm⁻³, Hillingdon South Ruislip (52µgm⁻³) up 10µgm⁻³, Hillingdon Oxford Avenue (44µgm⁻³) no change and Hillingdon Hayes (55µgm⁻³) up 9µgm⁻³. The London Heathrow site is on-airport where heightened concentrations may be expected, however, the other stations are situated close to residential areas. The monitoring stations at London Harlington, Hillingdon Harmondsworth, Heathrow Green Gates in Longford, Heathrow Oaks Road in Spelthorne and Hillingdon Sipson remain below the air quality standard levels although concentrations have levelled out from previous years with no significant improvements discernible.
- 6.27 Whilst the actual achievement of the European Union limit value is the responsibility of central government, as a local authority, the borough has a duty to help Government and relevant partners work towards achievement of the target within their own area. In Hillingdon, due to the prediction of areas suffering from levels of air quality above recognised limits, an Air Quality Management Area has been declared, encompassing two thirds of the borough. This includes all the areas which suffer from poor air quality levels. Following on from this declaration an Air Quality Action Plan has been developed with an aim to reduce pollutant emissions. In Hillingdon the major causes of poor air quality arise from the major roads that traverse the borough and from the operation of Heathrow Airport. The actions for improvements are taken forward via transport measures in our borough transport plans such as promoting modal shift to more sustainable means of transport, in our planning policies e.g. ensuring that any new development does not adversely impact on the local air quality and from working in partnership with agencies such as Transport for London and the Highways Agency for improvements on the major road network, and with BAA Heathrow for reductions in emissions associated with the operation of Heathrow Airport. Hillingdon is working with neighbouring boroughs and the GLA to take forward work to identify what actions need to be taken to secure air quality compliance as soon as possible. Due to issue with obtaining data, the report of this project is due in 2014.
- 6.28 The Local Plan of the emerging LDF supports greater provision for public transport, cycling and walking. These will be required to help achieve air quality targets as Hillingdon faces a number of threats from development. New residential development

and the provision of jobs as required by the London Plan and the proposed third runway at Heathrow Airport are particular threats to air quality.

Flood Protection and Water Quality

- 6.29 Hillingdon contains a number of water bodies including the Colne, Frays, and Wraysbury Rivers, Yeading Brook and The Grand Union Canal. The National Planning Policy Framework (NPPF) is the official document that regulates the assessment of flood risks and their appropriate mitigations to the planning process. NPPF supersedes Planning Policy Statement 25 (PPS25), however the PPS25 Practice Guide remains in place until the Government chooses to replace it. Planning Policy Statement 25 (PPS25): Development and Flood Risk Practice Guide was published in December 2006 and updated in December 2009 which uses the following zoning:
- Flood Zone 1 - Low probability of flooding. This zone comprises land assessed as having a less than 1 in 1000 annual probability of river or sea flooding in any year (<0.1%).
 - Flood Zone 2 – Medium Probability. This zone comprises land assessed as having between a 1 in 100 and 1 in 1000 annual probability of river flooding (1% – 0.1%) or between a 1 in 200 and 1 in 1000 annual probability of sea flooding (0.5% – 0.1%) in any year.
 - Flood Zone 3a - High Probability of flooding. This zone comprises land assessed as having a 1 in 100 or greater annual probability of river flooding (>1%) or a 1 in 200 or greater annual probability of flooding from the sea (>0.5%) in any year.
 - Flood Zone 3b – The Functional Floodplain. This zone comprises land where water has to flow or be stored in times of flood. SFRA should identify this Flood Zone (land which would flood with an annual probability of 1 in 20 (5%) or greater in any year or is designed to flood in an extreme (0.1%) flood, or at another probability to be agreed between the LPA and the Environment Agency (EA), including water conveyance routes).
- 6.30 Sections of the borough have been identified as having significant risk of flooding in Zones 2 and 3. These areas have been identified and are used as material considerations in the development application process. In November 2008 Hillingdon published its Strategic Flood Risk Assessment (SFRA) in order to identify land at risk of flooding from fluvial and other sources and thereafter have used this to guide land allocations to areas of least flood risk. The SFRA should present sufficient information to enable the Local Planning Authority to apply the Development and Flood Risk Practice Guide Sequential Test to potential development sites.
- 6.31 The European Water Framework Directive provides the mechanism for monitoring and measuring water quality. The Environment Agency and water authorities are responsible for measuring water quality and ensuring high standards can be achieved. Previous assessments gave an average quality rating across the Borough. However, this average may not be a true reflection of the quality across the Borough.

Table 30 below shows the relevant quality classifications for the water bodies routinely monitored by the Environment Agency. The information has been extracted from the 2011 Environment Agency State of the Environment Report for the London Borough of Hillingdon.

Table 29: Measurement of water quality in the borough

Water Body	Biological Quality Classification	Comment
River Colne	Grade B from 2005 - 2008	This represents a good quality river with a small reduction in species sensitive to pollution and a small number of species that tolerate pollution.
Wraysbury River	Grade B from 1995 - 2008	Good quality
Fray's River	Grade B in 2005 Grade A in 2007 Grade B in 2008	Good quality
New Year's Green Bourne	Grade B in 2005 Grade A in 2007 Grade B in 2008	Good Quality
River Crane	Grade C	Fair quality
Duke of Northumberland's Upper River	Grade C historically Grade D in 2007 and 2008	Declining fair to poor quality in recent years
Yeading Brook	Grade E	Slow decline in recent years
GUC: Batchworth Reach	Grade E	Poor Quality
GUC: Harefield Reach	Grade D	Poor Quality
GUC: Denham Reach	Grade C	Achieved consistent fair quality
GUC: Cowley Reach	Grade C	Achieved consistent fair quality
GUC: Cowley Reach	Grade C historically Grade E in 2008	Declining quality
GUC	Grand Union Canal	
Biological Grade	The grade represents the relative ecological condition of the river and how sensitive is to supporting either an increase or decrease in species numbers.	

- 6.32 Also in its London Borough Environment Fact Sheet for Hillingdon published in August 2013. The fact sheet provides a snapshot of the environment in the London Borough of Hillingdon. It outlines trends and changes in the environment, and highlights some of the work being carried out in the local area to improve the environment, and people's experience of it.
- 6.33 The August 2013 publication shows that there are 6 designated river water bodies that extend across the boundaries of Hillingdon borough. The table below identifies the current and predicted ecological status of these.

Ecological status of water bodies under the Water Framework Directive

Water body	2009 Classification Status	2012 Update
Colne and Grand Union Canal (confl. of Chess to Ash)	Moderate	Moderate
Pinn	Moderate	Moderate
Crane (incl. part of Yeading Brook)	Poor	Poor
Ash and Stanwell Brook	Moderate	Moderate
Yeading Brook (East Arm)	Moderate	Moderate
Yeading Brook (West Arm)	Moderate	Moderate

Please note that simple comparison with the 2009 baseline results is not possible as differences could be due to methodological changes, for instance using data from a greater number of quality indicators, rather than genuine environmental change. A true assessment of progress will be made in 2015/16 when the current river basin management cycle is complete.

2009 Chemical status of water bodies under the Water Framework Directive

Water body	Physico-chemical status	Dissolved oxygen	pH	Phosphate	Ammonia
Colne and Grand Union Canal (confl. of Chess to Ash)	Moderate	High	High	Poor	High
Pinn	Moderate	High	High	Poor	High
Crane (incl. part of Yeading Brk)	Moderate	Good	High	Poor	Good
Ash and Stanwell Brook	Moderate	Good	High	Moderate	High

Yeading Brook (west arm and east arm) are not classified.

2009 Biological status of water bodies under the Water Framework Directive

Water body	Biological status	Diatoms	Macro-phytes	Macro-invertebrates	Fish
Colne and Grand Union Canal	Moderate	-	-	Moderate	Moderate
Pinn	Moderate	-	-	Moderate	Moderate
Crane (incl. part of Yeading Brook)	Poor	Poor	Moderate	Moderate	Poor
Ash and Stanwell Brook	Good	-	-	Good	Good
Yeading Brook (East Arm)	Poor	-	-	Poor	-
Yeading Brook (West Arm)	Poor	-	-	Poor	Moderate

(Source: Environment Agency, London Borough Environment Fact Sheet, August 2013)

- 6.34 In the past seven years including 2012/13 there was no instance where permission for development was granted contrary to the final advice of the EA on either flood defence grounds or water quality. Where advice was given these applications were either refused or modified to the requirements stipulated by the Environment Agency.
- 6.35 Saved UDP policies OE7 to OE10 contained within the Unitary Development Plan pertain to surface water drainage and flood prevention issues. Issues of flooding and water quality are covered within the proposed Local Plan DPD in the emerging LDF.

Renewable Energy

- 6.36 In February 2004 the London Plan introduced a requirement for larger schemes to produce some of their energy needs through onsite renewable provision. A figure of 10% was identified by the Mayor's Energy Strategy. This was increased to 20% in the 2008 revised London Plan and up to 25% in the 2011 London Plan. To conform to this objective, major commercial applications over 1,000 square metres and residential developments of 10 or more units should seek to produce 25% of their energy through on site renewable energy generation or in other words, decentralised energy generation. A number of schemes are beginning to emerge in the borough. The Council is looking to develop a method of collecting and monitoring data for this. This will be monitored in subsequent monitoring reports. This requirement has been identified in the emerging Local Development Framework.
- 6.37 In the future it is proposed to state the number of planning approvals which have carried out an energy assessment. It would be possible to measure the number of approvals where renewable technologies were included on site as part of the application. Additionally, the amount of energy that has been generated, both in terms of percentages and the amount of electricity generated could be reported on. Finally, the amount of carbon saved by the inclusion of energy conservation and renewable energy installations could also be recorded.

Minerals

- 6.38 Mineral aggregates (sand and gravel) are primary inputs to the building and construction industry and are a key building block in the capital's economic growth and development. Hillingdon's Saved UDP Saved Policy document and the emerging LDF seeks to promote the sustainable management of this key sector of the economy through strategic minerals policies that:
- Identify and safeguard aggregate resources suitable for extraction;
 - Control the level of extraction of the finite sand and gravel resource;
 - Mitigate the effects of extraction, protecting surrounding natural environments and communities; and

- Ensure prompt restoration of minerals sites to realise council regeneration and biodiversity objectives.

- 6.39 Details of the remaining reserves at mineral workings in Hillingdon have been collected by the London Aggregates Working Party but they are kept confidential, even when presented at the borough level. This also applies to the production of primary/land won aggregates and secondary/recycled aggregates.
- 6.40 This confidentiality issue makes the forecasting of current and future mineral extraction problematic. Saved UDP policies and Local Plan Part 1 policies provide a degree of certainty for minerals operators and the business community to plan for future investment and risk in the mineral extraction sector.
- 6.41 Minerals extraction and processing and the disposal of municipal and construction waste have various negative effects on air and water quality and the overall amenity of the surrounding environment. These two land uses produce dust, noise, odours, and vehicle emissions; disturb geology, archaeological features and ground water. These effects must be balanced against their contribution to the local and regional economy and the form and function of the urban environment.

Objective 6: To safeguard the borough's rural and urban heritage.

Heritage

- 6.42 The Borough contains 30 Conservation Areas, 14 Areas of Special Local Character (ASLC), 406 statutory listed buildings, 302 locally listed buildings, 5 scheduled ancient monuments (SAMs), 1 entry in the English Heritage Register of Historic Parks and Gardens (Harefield Place, grade II) and 9 Archaeological Priority Areas.
- 6.43 The Saved UDP Policies BE1-BE12 aim to provide a high level of protection for the heritage of the borough. The emerging LDF policies aim to continue to protect and enhance the historic environment through a robust policy framework including the production of a Heritage Supplementary Planning Document, detailed area assessments, management plans and design guidance for identified conservation issues and designated areas. It is proposed to monitor the impact of the guidance on the submission of applications, the number of buildings removed from the Buildings at Risk Register and the number of Conservation Areas with Management Plans.

Local Services

- 6.44 The borough's open space and nature conservation policies aim to protect existing parks and open spaces from inappropriate development. They also aim to ensure an equitable distribution of spaces and facilities according to the location and characteristics of communities. Hillingdon's open spaces provide high quality natural environments for the public to escape the urban environment and interact with nature. There are 24 open spaces and parks in Hillingdon with Green Flag Award. These spaces also provide 'ecological services' such as helping with flood control and improve air quality.

Minerals & Waste

- 6.45 The four mineral and waste indicators are insufficient to measure environmental enhancement objectives of the LDF. However, a falling rate of mineral extraction and / or waste facilities will most probably see a corresponding decrease in vehicle movements, dust and odours.
- 6.46 Over time landfill sites will reach capacity and will be restored accordingly to meet borough objectives. Boroughs will continue to work with the Environment Agency to monitor the water and soil quality impacts of closed landfill sites.
- 6.47 The opposite is expected for waste facilities (including composting, landfill, recycling and transfer stations). These will continue to grow in number as Hillingdon works toward the GLAs goal of 85% of London's waste managed within London by 2020. Hillingdon is currently working with other authorities in West London to produce a joint

waste development plan document. This plan will implement the Mayor's vision with a spatial strategy to provide sites for recycling, recovery, processing, and ultimately disposal of waste. There is a presumption against the development of new incineration facilities as they are sources of air pollution. Instead, there is a move to utilise modern technology like pyrolysis and gasification.

- 6.48 Saved UDP Policies protect existing strategic waste sites to ensure that future waste management makes efficient use of transportation as well as reducing waste going into landfill.

Biodiversity

- 6.49 Biodiversity in Hillingdon is guided by London and UK wide policy. In the Mayor's Biodiversity Strategy, his two priorities are no net loss of biodiversity and increased access by Londoners to experiencing nature.
- 6.50 Overall, the amount of land protected through local, regional and national policy for biodiversity enhancement in Hillingdon continues to increase. The 2005 survey of Sites of Importance for Nature Conservation (SINC), undertaken by the GLA, suggested the inclusion of 16 new sites for designation through the LDF. Three of these have been lost to development. 15 new sites have been proposed in the 2013 Draft Site Allocation DPD.
- 6.51 Saved UDP policies and the emerging LDF contain policies to protect and enhance nature conservation sites in the borough. Sites are designated for protection through listing as sites of:
- Metropolitan;
 - Borough Grade I;
 - Borough Grade II; or
 - Local importance in the Saved Unitary Development Plan policy document and the LDF.

Some of these sites are also protected by national and international measures.

- 6.52 Development near or adjacent to SINC's requires an ecological assessment so as to avoid or mitigate negative impacts on these important sites. The policies also aim to educate the public on the importance of biodiversity and to ensure that the viability of habitats and species continue to be monitored across the borough. New information may identify new sites suitable for designation. Hillingdon aims to enhance biodiversity borough-wide through negotiating conditions with developers to improve habitats, for example, using green roofs and or bat and bird boxes.
- 6.53 Currently, monitoring is on a rather 'ad hoc' arrangement. Earlier surveys by the former London Ecology Unit and more recently by the GLA gives a basic foundation of knowledge. However, Hillingdon will need to work closely with Wild London, the

GLA, Greenspaces Information for Greater London, Recorders and other NGO's to develop a robust monitoring procedure as advocated in the yet to be published Hillingdon's Biodiversity Action Plan.

- 6.54 Monitoring should also record the amount of undeveloped open space, metropolitan open land and impervious surfaces.

Objective 7: To deliver a choice and mix of housing types and tenures which cater for a range of needs and aspirations including those in need of affordable housing, in order to promote the establishment of mixed sustainable communities.

Housing

- 6.55 Saved UDP policies contribute to this objective. These include; Policies H4 and H5 which provide advice on the housing mix, Policy H10 on non-self contained accommodation and the Planning Obligations SPD (July 2008) on the provision of affordable housing from private developed sites.
- 6.56 74% of the units completed in 2012/13 across the borough are comprised of one and two bedroom units. This fulfils part of Policy H4 requirements for one and two bedrooms. However, the imbalance of 1 and 2 bed completions against 3, 4, and 5+ beds over the years is too large, and does not meet Policy H4 requirements for 'a mix of housing units of different sizes' or to comply with Policy H5 requirements for large family dwellings. One and two bedroom units comprised 59% of all housing completions during 2011/12, 74% during 2010/11, 88% during 2009/10, 79% during 2008/09, 81% during 2007/08, 70% during 2006/07 and 76% during 2005/06. The Housing Need Survey Update (2005) notes that larger units are less likely to be developed and therefore the housing need of those requiring larger accommodation becomes increasingly difficult to meet.
- 6.57 The emerging LDF, the Local Plan Part 1 address the above imbalance by recommending minimum housing size mix requirements as part of new residential development.
- 6.58 Saved Unitary Development Plan Policy H10 contains development criteria for the provision of non-self contained accommodation such as hostels and sheltered accommodation. The supporting text notes particular need for housing for elderly people in Hillingdon. During 2012/13, there was a net gain of 67 non self-contained units (non-conventional housing), compared to loss of 20 in 2011/12, but gains of 72 in 2010/11, 8 in 2009/10 and 733 (including 716 rooms in Brunel University) in 2008/09 period.
- 6.59 Unitary Development Plan Policy H11 was not saved in September 2007. As such, officers rely on the Planning Obligations SPD and the London Plan policies in order to

address affordable housing requirements. Since the adoption of the Unitary Development Plan considerable changes to planning policy guidance have taken place. The London Plan (2011) requires councils to have indicative targets for affordable housing. The Council through its Planning Obligation SPD (2008) requires the provision of 35% affordable housing units for housing development of 10 units or more. It has been incorporated in the emerging Local Plan and will form basis for future monitoring.

Objective 8: To promote the Hillingdon economy through a planning framework for sustainable and competitive economic growth which promotes employment creation, leisure facilities and the role of town centres.

Business Development

- 6.60 Saved UDP Policies LE2, LE4 and London Plan (2011) Policy 4.1 promote employment development. During 2006-2011 there have been noticeable new investments in the borough by Pro Logis, Brixton, Segro, Chancery Gate and British Steel Pensions Fund. However, we have witnessed a loss of 1202sq.m of floorspace for B1, B2 and B8 uses in the various developments completed during 2012/13. This mostly related to mixed-use developments. While there is a total of 64,045sq.m currently under construction, it will result in a net gain of 13,758sq.m for B1, B2 and B8 uses.

Local Services

- 6.61 PPS6 and London Plan (2011) Policy 2.7 along with Saved UDP Policy LE2 provide the policy context to achieve objective 2 and to build competitive economic growth by supporting both local and non-local businesses. In terms of the supply side of commercial units, the 2006 Industrial and Business Land and the 2012 Retail and Town Centre Frontages surveys, showed that there is generally a wide range of units to meet the needs of different types and sizes of business. There is a perceived need for more small affordable modern business incubation type units and some larger modern retail units.
- 6.62 National Planning Policy Framework (NPPF) and London Plan (2011) Policy 2.15 seek retail development that is appropriate in type and scale to its function and location. Occupancy levels across the borough's town centres, parades and retail parks vary. 2009 saw an increase in vacant shop frontages in the borough's town centres - resulting from the national economic downturn. The level of vacancy rate has improved slightly since 2009. There has been a noticeable decrease in vacancy rate this year. The vitality and viability of Hillingdon's town centres has not been seriously affected as A1 uses are still the predominant use - albeit at a slight increased ratio from the previous year.

6.63 The diversification of product ranges by supermarkets into comparison goods, the drift of shoppers to the internet and mail order retailing, and the polarisation of high street name businesses to the major centres and retail parks, has contributed to a weakening of the comparison goods retail offer in some locations in the borough, notably Northwood Hills and Ruislip Manor. While the overall objectives of NPPF and London Plan (2011) Policy 2.15 are still being met in terms of the scale of development and appropriate location within the town centre network, interest by major retailers in the borough is strong, especially with regard to edge of centre locations. This will need to be carefully monitored in the future especially with regard to appeal outcomes.

List of Abbreviations

AMR	Authority Monitoring Report
DCLG	Department for Communities and Local Government
DPD	Development Plan Document
GLA	Greater London Authority
HBAP	Hillingdon Biodiversity Action Plan
HDAS	Hillingdon Design and Accessibility Statement
HEAAP	Health and Education Area Action Plan
LAWP	London Aggregates Working Party
LDD	Local Development Documents
LDF	Local Development Framework
LDS	Local Development Scheme
LEA	Local Education Authority
NHS	National Health Service
NNR	National Nature Reserve
NPPF	National Planning Policy Framework
PCT	Primary Care Trust
PPS	Planning Policy Statement
RAF	Royal Air Force
SAP	Standard Assessment Procedure
SCI	Statement of Community Involvement
SHAAP	Southern Hillingdon Area Action Plan
SINC	Site of Importance for Nature Conservation
SPD	Supplementary Planning Document
SSSI	Sites of Special Scientific Interest
ODPM	Office of the Deputy Prime Minister
DCLG	Department of Communities and Local Government

Appendix 1

List of Local Development Framework Core Output Indicators Update 2/2008

BUSINESS DEVELOPMENT

BD1: Total amount of additional employment floorspace – by type

BD2: Total Amount of employment floorspace on previously developed land – by type

BD3: Employment land available – by type

BD4: Total amount of floorspace for ‘town centre uses’

HOUSING

H1: Plan period and housing targets

H2(a): Net additional dwellings – in previous years

H2(b): Net additional dwellings – for the reporting year

H2(c): Net additional dwellings – in future years

H2(d): Managed delivery target

H3: New and converted dwellings – on previously developed land

H4: Net additional pitches (Gypsy and Traveller)

H5: Gross affordable housing completions

H6: Housing Quality – Building for Life Assessments

ENVIRONMENTAL QUALITY

E1: Number of planning permissions granted contrary to Environment Agency advice on flooding and water quality grounds

E2: Change in areas of biodiversity importance

E3: Renewable energy generation

MINERALS

M1: Production of primary land won aggregates by mineral planning authority

M2: Production of secondary and recycled aggregates by mineral planning authority

WASTE

W1: Capacity of new waste management facilities by waste planning authority

W2: Amount of municipal waste arising, and managed by management type by waste planning authority

APPENDIX 2 - Detailed Housing Trajectory (As at 31st March 2013)

	2012/ 2013	2013/ 2014	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018	2018/ 2019	2019/ 2020	2020/ 2021	2021/ 2022	2022/ 2023	2023/ 2024	2024/ 2025	2025/ 2026
Small scale unidentified windfalls with pp or under construction)		70	68	68	68	68								
Large scale unidentified windfalls with pp or under construction)		33	31	31	31	31								
Strategic Sites with planning permission														
Olympic House, 1a Grove Lane		9.0												
RAF West Ruislip/Blenheim Crescent (415 units less 269)		67.0	67.0	67.0	68.0									
RAF West Drayton Site A (574units less 17)		17.0												
RAF West Drayton (Site A) (574 units les 17)		17												
Olympic House, 1a Grove Lane		9.0												
RAF Eastcote Lime Grove Ruislip Ha4 (385Units less 65)		33	32											
Resolution/Portal Records/Blyth Road (510 units). AKA Land at Apollo, Jubilee & Neptune, Blyth Road, Hayes							102.0	102.0	102.0	102.0	102.0			
Land East Of The Former Emi Site, Blyth Road (132)				33	33	33	33							
RAF Uxbridge (1,341 units)		141.0	141.0	141.0	141.0	141.0	141.0	141.0	141.0	141.0	72.0			
RAF West Drayton (Site B), National Air Traffic Site (773 units)		110.0	110.0	110.0	110.0	111.0	111.0	111.0						
Hayes Football Stadium, Church Road, Hayes (183 units less 87)		44	43											
Strategic Sites without planning permission														
Harlington Road Depot, Harlington Road (139 units)										46	46	47		
Coppermill Lock (Royal Quay), Park Lane (83 units)										17.0	17.0	17.0	16.0	16.0
Onslow Mills, Tapling Estate, Chantry Close/Trout Road (20 units)									20.0					
Chailey Industrial Estate, Pump Lane, Hayes (39 units)									39.0					
Western Core Area, Station Road, Hayes Town (10 units)									10.0					
Morrisons Safeways former HQ site, Millington Road (10 units)									10.0					
Ruston Bucyrus, Hillingdon Circus (184 units)								37.0	37.0	37.0	37.0	36.0		
Master Brewer, Hillingdon Circus (205 units)							41.0	41.0	41.0	41.0	41.0			
Former South Ruislip Dairy (97 units)								32.0	32.0	33.0				
Bentinck Works/Dairy Crest Site, Bentinck Rd off High Street, Yeiwsley (62 units)						21.0	21.0	20.0						
Total Past Completions	1467													
Total Projected Completions		550	492	450	451	405	449	484	432	417	315	100	16	16
Cumulative Completions	5404	5954	6446	6896	7347	7752	8201	8685	9117	9534	9849	9949	9965	9981
PLAN - Strategic Allocation (annualised)	425	425	425	425	425	425	425	425	425	425	425	425	425	425
Cumulative Target	3175	3600	4025	4450	4875	5300	5725	6150	6575	7000	7425	7850	8275	8700
MONITOR - No. dwellings above or below cumulative allocation	2229	2354	2421	2446	2472	2452	2476	2535	2542	2534	2424	2099	1690	1281
MANAGE - Annual requirement taking account of past/projected completions	340	254	229	205	180	150	119	71	3	-83	-209	-383	-625	1265

APPENDIX 3 - Detailed Housing Trajectory 2004 to 2026

	Year	Total actual completions	Total projected completions	Plan: annualised strategic allocation	Manage: annual requirement taking into account actual/projected completions	Cumulative Completions	Cumulative target	Monitor: No. dwellings above or below cumulative allocation
Completions	2004/05	851		440				0
Completions	2005/06	504		440	414	504	440	64
Completions	2006/07	193		440	410	697	880	-183
Completions	2007/08	495		365	421	1192	1245	-53
Completions	2008/09	827		365	417	2019	1610	409
Completions	2009/10	619		365	393	2638	1975	663
Completions	2010/11	303		365	379	2941	2340	601
Completions	2011/12	996		410	384	3937	2750	1187
Completions	2012/13	1467		425	340	5404	3175	2229
Phase 3	2013/14		550	425	254	5954	3600	2354
Phase 3	2014/15		492	425	229	6446	4025	2421
Phase 3	2015/16		450	425	205	6896	4450	2446
Phase 3	2016/17		451	425	180	7347	4875	2472
Phase 3	2017/18		405	425	150	7752	5300	2452
Phase 4	2018/19		449	425	119	8201	5725	2476
Phase 4	2019/20		484	425	71	8685	6150	2535
Phase 4	2020/21		432	425	3	9117	6575	2542
Phase 4	2021/22		417	425	-83	9534	7000	2534
Phase 4	2022/23		315	425	-209	9849	7425	2424
Phase 4	2023/24		100	425	-383	9949	7850	2099
Phase 4	2024/25		16	425	-625	9965	8275	1690
Phase 4	2025/26		16	425	-1265	9981	8700	1281